

TRANSCRIPT

May 15, 2007

MONTGOMERY COUNTY COUNCIL

PRESENT

Councilmember Marilyn Praisner, President Councilmember Michael Knapp, Vice-President

Councilmember Phil Andrews
Councilmember Marc Elrich
Councilmember Nancy Floreen

Councilmember Roger Berliner
Councilmember Valerie Ervin
Councilmember George Leventhal

Councilmember Duchy Trachtenberg



- 1 Council President Praisner,
- 2 Good morning, ladies and gentlemen. Sorry for the delay, but traffic problems affected
- 3 councilmembers as well. I know that Father Sanderfoot could not stay, so could we all
- 4 please rise for a moment of silence. (Moment of silence observed) Thank you. We have
- 5 two presentations this morning. The first one is a proclamation in recognition of
- 6 AmeriCorps Week, Project CHANGE, which is the Montgomery County program. And I
- 7 would like to ask Councilmember Floreen to do the honors. And we do have an
- 8 AmeriCorps veteran here, Councilmember Andrews, to join her as well.

9 10

Councilmember Floreen,

11 I would like to invite the AmeriCorps team to come on up. Come up -- all of you. Yeah,

- that's good. Judy and John. Thank you, everybody. Squish in. I'm going to make a
- couple of remarks and Mr. Andrews is going to make a couple of remarks and then we
- have a proclamation to read for you. One of Montgomery County's treasurers, Reverend
- Lon Dring, had a favorite prayer that I think is so appropriate here. He said, "Let us not
- be like porridge, thick and sticky and hard to stir. Let us be like cornflakes, light and
- crisp and ready to serve." (Laughter) And that's what you folks are, aren't you?
- 18 AmeriCorps' Project CHANGE is made up of wonderful people who are known to be
- ready to serve this County, and that's what makes this place such a wonderful
- community. Our residents see problems not as obstacles, but as challenges to
- surmount, as opportunities to advance themselves and to advance the County. Project
- 22 CHANGE 's partners, and I will recognize them when we read the proclamation, have
- 23 joined to meet the challenges of poverty and illness and public safety in this County.
- And we are so grateful to you all for your efforts and dedication. So today we're here to
- 25 honor AmeriCorps Week and salute your good works. There is no exercise better for the
- heart than reaching out and lifting people up. And that's what you are all about, and
- we're here to salute you. Thank you. And, Phil?

28 29

Councilmember Andrews,

- 30 Thank you, Nancy. This is one of the most rewarding things that we get to do as
- councilmembers, is to recognize the great work being done by others. And speaking as
- 32 a former AmeriCorps Director of the program for the County government ten years ago,
- I want to thank all the participants all the members who are here today, whether
- you're full or part time. I'm not sure; does Project CHANGE have full and part time? You
- have full and part-time members? Good. They are serving their community. They are
- 36 serving their country. And they are helping themselves as well, and learning a lot about
- the community that they're working with. So it is a pleasure just to help join in
- recognizing this wonderful group of people, and thank you for choosing to devote a year
- 39 or more of your life to community service.

40 41

Councilmember Floreen,

- 42 And so with that, we have a proclamation. And Judy and Silas -- here you are. Come on
- 43 up. And Phil and I will read this together. "AmeriCorps, often called the "Domestic
- Peace Corps," provides members to serve in nonprofits and public agencies across the
- country to help meet critical needs in education, the environment, public safety, and
- 46 homeland security; and, Whereas Project CHANGE is Montgomery County's only



- 1 AmeriCorps program; and, Whereas Project CHANGE's collaborative partners include --
- 2 and I'm not going to hold my breath for all this: Centro Familia, College Tracks,
- 3 Community Bridges, the George B. Thomas Sr. Learning Academy, IMPACT Silver
- 4 Spring, Linkages to Learning, Mental Health Association of Montgomery County,
- 5 Montgomery Coalition for Adult English Literacy, Montgomery College, Montgomery
- 6 County Public Schools, Montgomery Housing Partnership, National Alliance for the
- 7 Mentally III, Study Circles, and the WMCA; and, Whereas Project CHANGE members
- 8 serve in these organizations, enhancing the nonprofits' abilities to achieve their
- 9 individual missions to target communities that include those who are highly transient,
- families near or below the poverty level, schools with large populations of academically-
- at-risk students, and non-English-speaking households, providing important services to
- those in need; and, Whereas Project CHANGE-AmeriCorps has 27 outstanding
- members serving in our community today of whom we are very proud and grateful for
- their community commitment. Now, therefore, be it resolved that the Montgomery
- 15 County Council celebrates the exemplary accomplishments of these dedicated and
- 16 committed AmeriCorps members in honor of AmeriCorps Week, May 13th through 20th,
- 17 2007. We encourage them to keep up their great work in supporting AmeriCorps' goal of
- getting things done for America. And we present it today, on the 15th of May, in the year
- 19 2007, signed by our fearless Council President, Marilyn Praisner. Thank you.
- 20 (Applause) Would you like to say anything?

21

- 22 Class of 2007 Representative,
- Sure.

24

- 25 Councilmember Floreen,
- Please.

27

- 28 Class of 2007 Representative,
- 29 First of all, we'd like to present the County with a proclamation from the State of
- 30 Maryland –

31

- 32 Councilmember Floreen,
- We get a proclamation?

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- 35 Class of 2007 Representative,
- 36 Recognizing this week as AmeriCorps Week Council.

37

- 38 Councilmember Floreen,
- 39 Oh, great.

- 41 Class of 2007 Representative,
- 42 And I'd like to say a few words on behalf of the class of 2007 AmeriCorps- Project
- 43 CHANGE. First, we'd like to thank especially the County Council and especially
- 44 Councilmember Floreen. We'd like to thank Judy Lapping, our sites, and Montgomery
- County for giving us this wonderful opportunity to apply our talents, passion, and



commitment to help make a lasting change in our community. We appreciate your support and look forward to a long-lasting relationship with the Council. Thank you.

2 3 4

1

- Councilmember Andrews,
- 5 Thank you.

6

- 7 Councilmember Floreen,
- 8 Thank you very much. (Applause)

9

- 10 Councilmember Andrews,
- We should also thank the very dedicated staff. A lot of love in addition to work goes into
- making the AmeriCorps programs work. It's a big effort and thanks to the dedicated
- 13 staff.

14

- 15 Judy Lapping,
- 16 I'm the staff. (Laughter)

17

- 18 Councilmember Floreen,
- 19 Thank you, Judy. Here's your proclamation, and now we have the obligatory picture –
- so if you could squish in a little bit. Come on in. Come on. And this will be retelevised
- Thursday evening for those of you who want to see yourself on TV and save that video
- for your friends and relatives.

23

- 24 Cameraman,
- I need to be able to see everybody. Make sure you find a space. Now that you've found
- a space, now smile. One more. There are a couple of other people taking pictures.
- We're done. Thank you.

28

- 29 Councilmember Floreen,
- Thank you so much. Thank you for your commitment. We're very grateful to you all.

- 32 Council President Praisner,
- 33 Okay. We have one more proclamation. I'd like to invite former Councilmember and
- former Chair of the Planning Board, Derick Berlage, and Lynn Coleman up to the front.
- Well, there are many famous people who have called Montgomery County home in all
- the years that we've been a wonderful county; and high on that list is a woman named
- 37 Rachel Carson. And I'm very pleased that Rachel Carson lived most of her adult life in
- District 4. And it's always been a great joy as I've talked and traveled around the country
- with colleagues from other counties to be able, when we talk about environmental
- 40 issues, to remind them that Silent Spring was written in Montgomery County. We need
- 41 to tell people that more often. This is a very special year for Rachel Carson. It's the
- 42 100th anniversary of her birth, and it is important for us to stop in this time when
- environmental issues become more and more important every day to think about
- someone who was a leader well before our time and a leader ahead of her time as far
- as identifying the importance of the environment and of awakening in us a recognition of
- 46 that importance. So I'd like to read the proclamation. Whereas Sunday, May 27th, 2007,



- 1 is the 100th anniversary of the birth of renowned environmentalist Rachel Carson; and
- 2 Whereas Rachel Carson helped make people realize we must protect nature and
- 3 preserve the beauty and the integrity of the natural world; and Whereas Rachel Carson
- 4 wrote extensively of her love of nature and asked that adults instill the same sense of
- 5 wonder in children; and, Whereas Rachel Carson helped found the Modern
- 6 Environmental Movement by writing Silent Spring, a book that warned of the dangers of
- 7 indiscriminate use of pesticides and eventually led to DDT being banned in the United
- 8 States; and, Whereas Rachel Carson lived most of her adult and professional life in
- 9 Montgomery County and died in 1962 in her beloved home overlooking Montgomery
- 10 County's Northwest Branch Stream Valley Park. Now, therefore, be it resolved that the
- 11 County Council of Montgomery County, Maryland, hereby proclaims May 27th, 2007,
- 12 Rachel Carson Day in Montgomery County. And be it further resolved that the County
- 13 Council urges the residents of Montgomery County to honor Rachel Carson by
- discovering in nature a sense of wonder not only on Rachel Carson's birthday, but
- every day thereafter. And it's my pleasure to have this signed by me as Council
- President and present it on this 15th day of May. Lynn Coleman from Park and
- 17 Planning, who's played such a significant role, and Derick Berlage for your leadership
- on this issue as well. So if one of you both of you --want to say something, please do.
- 19 20
- Lynn Coleman,
- 21 I'm going to just invite all the councilmembers and the people of Montgomery County to
- join us for a birthday party in honor of Rachel Carson next week, May 19th and 20th. All
- the information is on our website. And during the moment of silence, I was praying for
- good weather (Laughter) because everything will be out of doors, key to nature, and
- free. And one of the people who has helped put together so many activities through his
- hard work is our Honorary Chairman of the event, Derick Berlage, who while on the
- 27 Montgomery County Planning Commission, fostered us renaming the Northwest Branch
- 28 Greenway to the Rachel Carson Greenway and started the annual hikes, of which this is
- the third year we will be doing this. So, Derick.
- 30 31
- Derick Berlage,
- Thank you, Lynn. I want to thank Lynn and her colleagues on the staff at Park and
- 33 Planning and the many volunteers who are going to make this two-day celebration a
- rousing success. You really need to go on the Park and Planning website and read
- about all the events that are going to happen all over the County. It's going to be a great
- celebration. I never met Rachel Carson; but nonetheless, she had a real impact on my
- 37 life. In 1963, I was in the third grade and my –
- 38
- 39 Councilmember Floreen,
- 40 This is on television, Derick. (Laughter)
- 41
- 42 Council President Praisner,43 I have trouble with that
- 43 44
- 45
- 46



May 15, 2007
Derick Berlage,
I could be off by a year or two.

Council Vice President Knapp,
Some of us weren't born yet.

6 7

Derick Berlage,

In the 1960s, when I was in the third grade, my third grade teacher had read Silent Spring, which has been published a couple of years before. And she taught our class

about Silent Spring. And I remember her telling us about DDT and the fact that the eggs of the bald eagle were deteriorating as a result of DDT, and that scientists predicted that

of the bald eagle were deteriorating as a result of DDT, and that scientists predicted that by the time we as third graders grew up and had our own children, that our children

would never be able to see a bald eagle except as a picture in a book. And I

remembered that story about five years ago when I was hiking in a conservation park

created by the citizens of Maryland with my daughter, who also happens to be named

Rachel. And she saw her first bald eagle -- and not in a book, but flying over the skies of

Maryland. And the message of that, of course, is that you can make a difference. A lot

of people eventually took Rachel Carson's ideas and her call to action to heart, and we

19 made a tremendous difference. And we want to make sure that the next generation

20 knows about her legacy and continues to make that kind of difference. So please

21 participate in the events this weekend. Thank you. (Applause)

22

23 Council President Praisner,

24 Thank you. Okay. We now move to agenda and calendar changes, General Business.

25 Madame Clerk.

26

27 Linda Lauer,

 $\,$ 28 $\,$ All right. We have no calendar changes. We did have a couple of petitions this week. All

four of them are supporting grant requests. One was for the George B. Thomas, Sr.

30 Learning Academy. We have the Top Banana Home Delivered Groceries, Food and

Friends, and the Montgomery County Coalition for the Homeless. Thank you.

32

33 Council President Praisner,

34 Great. And we now need to move to Approval of Minutes. Madame Clerk?

35

36 Council Clerk.

37 The minutes of May the 1st for approval.

38

39 Council President Praisner,

40 Is there a motion?

41

42 Councilmember Leventhal.

43 Move for approval, Madame President.

44

45 Councilmember Ervin,

46 Second.



1 Council President Praisner,

- 2 Mr. Leventhal. Second by Councilmember Ervin. All in favor of approving the minutes?
- 3 (Show of hands) Mr. Andrews, Mr. Elrich, are you approving the minutes? It's
- 4 unanimous. Thank you. We now move to the Consent Calendar. We have two items on
- 5 the Consent Calendar. Is there a motion? Council Vice President Knapp. Second by
- 6 Councilmember Trachtenberg. And I see no lights. So all in favor of adoption of the
- 7 Consent Calendar, please indicate by raising your right hand. (Show of hands) It is
- 8 unanimous. Thank you. That brings us a little late, given the traffic challenges -- to the
- 9 worksession on the FY08 Capital and Operating Budgets for Montgomery County Public
- Schools. It's my hope in my conversations with the Council Vice President and Chair of
- the Education Committee that we will be able, if we can, to move through this this
- morning such that folks do not have to come back this afternoon. At 1:30 we have the
- Board of Health meeting and a discussion with Dr. Tillman, and we'd have to come back
- to the School System after that. So, if at all possible, what I've suggested to the
- 15 Committee Chair is that we rather than having a presentation on each of the items,
- that we just go page by page and see where councilmembers may be about questions,
- and then just move that way through the packet. So let's start, Mr. Crispell, by asking
- 18 you and everyone at the table to introduce themselves for the benefit of the television
- 19 audience. Push your button, Bruce.

20

- 21 Bruce Crispell,
- 22 Bruce Crispell, Director of Division Long-Range Planning.

23

- 24 Larry Bowers,
- 25 Larry Bowers, Chief Operating Officer.

26

- 27 Dick Hawes,
- 28 Dick Hawes, Director of Facilities Management.

29

- 30 Council President Praisner.
- 31 Nancy, now you moved it. Do it on mike. I'm sorry.

32

- 33 Nancy Navarro,
- Nancy Navarro, President of the Board of Education. Good morning.

35

- 36 Jerry Weast,
- 37 Jerry Weast, Superintendent of Schools.

38

- 39 Mary Beck
- 40 Mary Beck, OMB.

41

- 42 Charles Goldsmith,
- 43 Charles Goldsmith, OMB.

44



- 1 Council President Praisner,
- 2 Okay. All right. The first thing is the Capital Budget, the CIP. So I know that we'll
- 3 probably be joined by other school Board members. I see Shirley Brandman, Vice
- 4 Chair, entering and Sharon Cox over in the corner. So welcome to all of you, and let's
- 5 move to the CIP.

6 7

- Council Vice President Knapp,
- 8 Thank you, Madame President. We actually have one issue to start with that is a follow-
- 9 up from yesterday as it relates to the Child Care Addition. And so we had a question
- 10 that came up yesterday as it relates to the costs for the Child Care Addition -- and I
- 11 don't have the piece of paper in front of me.

12

- 13 Council President Praisner,
- 14 The question was the huge cost increases associated with the Child Care PDF as it
- 15 relates to if that's being constructed with the school project, how the costs are
- 16 separated and why these large increases.

17

- 18 Dick Hawes,
- 19 Mrs. Praisner, I think there might have been a little misunderstanding about how that
- 20 initial cost was put forward. We were asked back in the fall prior to doing feasibility
- 21 planning for Takoma Park Elementary School's addition to give HHS some idea of what
- 22 we thought the magnitude of cost was going to be for a County-operated daycare facility
- 23 with the Takoma Park addition. And we gave them the cost that -- the cost for the Arcola
- 24 project where we had a similar type program. But the Director of Construction has
- assured me that he cavaeted that with, "We haven't done facility planning yet." This is a 25
- 26 project that's a start-from-scratch design. It was embedded in the project design. The
- site was real -- there was no issues with the site, and so that cost should only be used 27
- 28 for an order of magnitude. We didn't finish the facility planning – or the feasibility
- 29 planning until February of this year. And when the facility planning was completed, the
- 30 cost estimate was spun out for the daycare piece. There's site issues. This is an
- 31 addition project, not a brand new school. And that's how we developed the most recent
- 32 costs for the project. As you know, we are very cautious about giving numbers out prior
- 33 to a facility planning because folks have a tendency just to remember that number
- 34 regardless of what you say. So there hasn't been any increase in our construction costs:
- 35 in fact, our construction -

36

39

- 37 Council President Praisner,
- 38 Those are the actual costs.

40

- Dick Hawes.
- 41 Those are the actual costs. In fact, our construction costs for the past year have been
- 42 pretty flat. And everything that we've bid this past fall came within budget – or this past
- 43 summer came within budget.

- 45 Council President Praisner,
- So as I recall the packet from yesterday and I don't have it in front of me either 46



- 1 Council Vice President Knapp,
- 2 Essie does.

3

- 4 Council President Praisner,
- 5 Essie does. There was also some reference to the future projects coming. You're in
- 6 facility planning for Galway already. So how are the numbers for the other schools that
- 7 follow as far as the daycare sites? Are they pretty firm numbers then?

8

- 9 Dick Hawes,
- 10 Those are firm numbers. Anything that we've gone through facilities planning on has
- 11 firm numbers.

12

- 13 Council President Praisner,
- Okay. What are the other school from that list, Essie?

15

- 16 Essie McGuire,
- 17 The other schools in the out years are Weller Road, and a second one that are
- estimated for over a million dollars; however, I'm not sure where they are in the planning
- process. And at the moment, there's only planning dollars in the CIP. I think the concern
- was that even the estimates are increasing.

21

- 22 Council President Praisner,
- 23 Isn't there a reference to Galway on the second page and the cost increase on Galway?

24

- 25 Essie McGuire,
- Yes. I'm sorry. I need to look at that.

27

- 28 Council President Praisner,
- 29 Okay.

30

- 31 Dick Hawes,
- 32 I think the important thing to remember is -- as you know, Mrs. Praisner -- we were very
- cautious about using numbers until we finished facility planning on any of these
- projects. Well, I think it would be helpful though so that the PDF is clear where we're
- putting dollar amounts for future projects that we put some language, Keith, that says
- that the facility planning for these schools has not yet occurred; and therefore the dollar
- 37 numbers are placeholders -- or whatever term we want to use -- so that folks are not
- Transport are presented or whatever term we want to do to that reme are no
- 38 surprised if the numbers come in larger later, and we'd know where they are in the
- 39 stage when we're identifying the schools.

40

- 41 Essie McGuire,
- 42 Sorry about the confusion.

43

- 44 Council President Praisner,
- 45 That's okay.



1 Essie McGuire,

The Arcola cost is \$460,000; and that is, as we've discussed, a firm number. Galway is at \$840,00 and then the issue with Tacoma Park is at \$871,000 now with the revised estimate. Weller Road and Bel Pre are the ones that are estimated at over a million dollars. And, as you were saying, the PDF could be clearer as to where they are in the process.

Council President Praisner,

I think it would be helpful if you plugged in a status as to where those schools are in the process and what those numbers reflect from a standpoint of how those numbers are arrived at. If you could work with Essie and Keith on creating a sentence or two and then running it by the Chair of HHS, Mr. Leventhal, and the Vice President, and myself, I think that would help us in making sure we all know what the documents says. Thank you.

16 Dick Hawes,

17 Absolutely, Mrs. Praisner.

19 Council President Praisner,

Thank you.

Council Vice President Knapp,

I appreciate clearing that up – getting that cleared up from yesterday. Our first item is the CIP. This is an off-year CIP, so it's in between the two years we actually do a full Capital Budget. We'll do a full Capital Budget this coming year. As a result, there are really just amendments that come over. In addition to the amendments we will talk in a minute, there are also a couple of supplemental pieces that have to be addressed. The Council's already approved a supplemental for \$3.572 million which accelerates the appropriations we do every year for Portable Classrooms. There's also an appropriation pending at \$1.2 million in stormwater management, which is coming before the Council on the 17th. And then we're also looking at May 21st. The Board will consider transmitting a request to the Council for \$150,000, to include signalization at the current entrance to Northwood High School on Maryland 193. I know Mrs. Praisner –

Council President Praisner,

I need to jump in right there because -- talk about a moving target and a changing situation. It depends upon which representatives we talk to. And I know that Mr. Hawes has a meeting tonight with the Northwood community, so I want to bring my colleagues up to date. And I want to see if the School System has any comments it would like to make. My understanding -- we had talked the day of the Capital Improvements Program on the issue of the signal and the fact that the Board was going to come over with a supplemental that they would consider related to the signal. And there was an expectation that the signal could be done this summer. That was what originally we were told by State Highway. There appears to be, within State Highway, some concern about the issue of doing the signal absent the road realignment – the right out exit associated with University Boulevard. That's something that needs to be planned as yet.



1 And I thought the School System's goal was -- because we thought that we could do 2 this in two pieces, but the planning for the right out takes a little longer. I don't know 3 where that issue is with State Highway; and I think we need to continue to see where 4 the resolution is, if they can be done in two pieces. But whether they can be done in two 5 pieces or not, it appears that we need to do the engineering work in order to be able to move as quickly as the system can with the second piece. So my understanding is, at 6 7 this point the system will be bringing us a \$350,000 supplemental -- \$200,000 for the 8 design pieces of the right out exit and the \$150,000 that we've already been alerted 9 about dealing with the signal. The staging and the phasing of that is a frustrating issue, 10 obviously; and the improvements as far as the intersection can't be done during this 11 summer, as I understand it, because they still have to be designed. I just want to work with the system in any way I can to help, perhaps, facilitate a State Highway resolution. 12 13 But it appears to me that it is a little more complicated than originally discussed by State 14 Highway. The other thing somebody had asked is the issue of whether this is funded by the County or not. And I think we've gotten clarification of that issue, that this is a 15 requirement that we are requesting; and, therefore, it is not a State Highway project but 16 17 a County-funded project. So I'm anticipating, President Navarro, that you will deal with it on your side. And I will try to move it along here, recognizing our recess and other 18 19 issues. But it does seem that we still have a challenge associated with trying to improve 20 the safety access and egress at Northwood High School. I know that when we have the 21 public hearing -- if I may, I want to segue on the Capital Budget. We also heard quite a 22 bit from the Northwood community about the other issues at Northwood High School. 23 And this is – obviously, there's nothing in front of us on that issue. But I just want to 24 personally ask that you try to work as aggressively as possible in dealing with the other 25 issues associated with Northwood and it being a full four-year school. So that's an 26 update for my colleagues. Okay. Any comments?

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Dick Hawes,

Mrs. Praisner, you are correct. We do have an item on the May 21st Board agenda. It's actually a request for an FY 2008 amendment to the CIP for the \$350,000 – the \$150,000 for the light, if we can go forward, and \$200,000 beginning engineering work so we can compress the actual buildout for all the improvements. And then we are looking at the other issues that were mentioned by the community. And we're looking at how we can make a recommendation to the superintendent to perhaps include some things in the next CIP to address those issues.

353637

Council President Praisner,

Well, I've alerted the County Executive about these issues as well; so he's aware.

39

40 Council Vice President Knapp,

41 Dr. Weast?

42

43 Jerry Weast,

44 Madame President and members of the Board, I do want to push ahead on it, and I

45 know you do too because I think what's at issue here is safety. And I'm very concerned

46 about getting some more help from the State with regard to while they're not paying for



- 1 it, they're impinging upon our ability to do it. I'd like to see this done before school
- 2 opens, and it doesn't appear at this time there's any way that that's going to occur. And I
- worry every day, as I know everybody in this room does, about the safety of the
- 4 children. Now, as far as the overall capital improvement of the building, yes, I'm awaiting
- 5 my staff to bring me some things forward that will show up in the fall CIP. And we're
- 6 evaluating not only the quality of the work that we currently have done which there are
- 7 some issues but the quality of the work that we need to get done, and then trying to
- 8 figure out how to balance that out in the future CIP.

9

- 10 Council Vice President Knapp,
- 11 Great.

12

- 13 Council President Praisner,
- 14 Well, I have phone calls in to State Highway.

15

- 16 Jerry Weast,
- 17 I appreciate that.

18

- 19 Nancy Navarro,
- From the Board's perspective, I just wanted to let you know that we are aware and we
- 21 are obviously looking forward to whatever the superintendent is going to present to us in
- the next Board meeting. And we've also met extensively with community members in
- the downcounty area with issues and concerns regarding Northwood. So I think we're
- 24 all working together as a team to hopefully resolve this within the limitations of our
- 25 funding. Thank you.

26

- 27 Council Vice President Knapp,
- 28 Great. Thank you.

29

- 30 Council President Praisner.
- 31 And with the clock.

32

- 33 Nancy Navarro,
- 34 That's an issue as well.

35

- 36 Council President Praisner.
- 37 Okay. Speaking of the clock, I'm sorry for taking so long.

38

- 39 Council Vice President Knapp,
- 40 That's okay. That's an important issue. Mr. Elrich, do you have a comment on this issue
- 41 or probably on the CIP?

42

- 43 Councilmember Elrich,
- 44 On the CIP, but not Northwood.

45



- 1 Council Vice President Knapp,
- 2 Okay. Let me run through a little more and then have Keith get to the projects. So if you
- look on page 3, it lays out what the approved FY07-12 CIP for MCPS was. It's a total of
- 4 almost \$1.2 billion over six years, which is nearly a \$500 million increase over where we
- 5 were four years ago. The FY07 expenditure was \$255 million. FY08 is projected at \$237
- 6 million, and then plays out over the remaining years; and we'll obviously have significant
- 7 discussion about the remainder of that as we get to next year. The Board has an
- 8 additional seven requests beyond what we've done with the stormwater management:
- 9 building modification and program improvements, current replacements/modernizations,
- relocatable classrooms, stadium lighting, East Silver Spring Elementary School addition,
- the Tacoma Park Elementary School addition, and Poolesville High School laboratory
- upgrades and addition. And Keith will quickly walk through those to see if people have
- any comments on any of those specifically. Just as it relates to State Aid, as everyone's
- aware, we have \$52.3 million from the State which is an additional \$12.3 million than
- was assumed in the FY07-12 CIP, but still well below the \$130 million that we were
- eligible to receive. The County Executive provided us with a series of recommendations.
- 17 The Committee actually assumed the MCPS expenditure schedule for now, pending the
- 18 Council's CIP reconciliation process. And as it relates to the Council reconciliation, in
- addition to the amendments that were sent over by the School System, Dr. Orlin
- 20 provided a series of other PDFs that he wanted to make sure were open for discussion
- and for hearing. And so I think he's identified those on the bottom of page 5 which may
- come into discussion -- as well as Number 2 on page 6. And so some of these are sort
- of technical changes; but to the extent that Dr. Orlin needs those for the remainder of
- the CIP, we may see these for further discussion in the next few days. With the
- exception of the projects we've discussed above, which are the subject of the
- amendments, MCPS proposed FY08 project appropriations are identical to the FY08
- 27 appropriations projected last year. And the Committee recommends approval of those
- appropriations. And then with the amendments, it was an additional \$4.2 million above
- what was approved last year. And the Committee recommended approval of each of
- 30 those amendments. And I was going to have Keith just walk us through each of those
- 31 PDFs quickly and see if there are any questions.

32 33

- Keith Levchenko,
- The first project is a project that was actually new for FY07, the Building Modifications
- and Program Improvements Project. Only the first two years of the project have
- expenditures. However, I think based on what we're seeing this year, we can expect
- that this project is likely to be a permanent, ongoing project. And we expect to see
- requests from the superintendent in the fall in this project as well.

39

- 40 Council President Praisner,
- Would that be where Northwood would appear?

- 43 Keith Levchenko,
- Well, Northwood still does have a separate project activity in the CIPs. It could be either.
- 45 It depends on the work that we're talking about for that school. The amendment request
- 46 this year is for \$558,000 for modifications to Whooton High School to accommodate two



- 1 new computer laboratories for the Academy of Information Technology. MCPS would
- 2 like to do the work this summer so that the required courses involved in that certification
- 3 program are available for the full school year. And the Committee did recommend
- 4 approval of this amendment. Staff noted in the packet some suggestions about how to
- 5 prioritize some of these amendments. To the degree the Council has to do some
- 6 prioritization at reconciliation, it would be helpful to have some feedback from the
- 7 Council as we go through these projects.

8

- Council President Praisner,
- 10 Okay. Marc, on this issue or is this a good time?
- 11 Yeah, I think it's a good time. Okay. Go ahead. Jump in.

12

- 13 Councilmember Elrich,
- 14 I've not been able to figure out a good time to come where exactly this fits. During the
- capital hearing we had on the school capital improvements, we heard lots of issues
- raised not about the larger modernization schedule but about things like bathrooms,
- 17 roofs, and rodents. Probably that's the three main categories. And a lot of requests from
- people to get those repairs done and talk about bathrooms out of service for very, very
- long time. And I'm a believer that the message you send to kids is partly conveyed by
- the state of our school buildings. And to have buildings where the bathrooms aren't
- functioning or closed off sends absolutely the wrong message to kids. And so my
- 22 question is, Where does that fit into this, and what can be done to allay the community's
- concerns that they won't get addressed until these projects hit their place in the
- renovation cycle? I'm not asking that you accelerate whole building renovations; but
- 25 there's got to be some way of assuring that when bathrooms go down, bathrooms get
- 26 fixed. When roofs start leaking, all those things get addressed. When rodents appear,
- the rodents get removed. So I'm just wondering how that fits in because I don't know
- where to place it in the context of this discussion.

29

- 30 Dick Hawes.
- Those are fair questions, Mr. Elrick. Elrich, I'm sorry.

32

- 33 Council President Praisner,
- The governor is gone. (Laughter) And Marc lives on.

35

- 36 Dick Hawes.
- 37 Freudian slip there. Excuse me.

38

- 39 Council President Praisner,
- 40 That's okay. I've made the same mistake myself; so you're in good company, Dick.

- 42 Dick Hawes,
- Thank you. We do deal routinely with routine maintenance issues like pest control, a
- 44 fixture that might need to be fixed, and a minor roof leak. In conjunction with that, we
- 45 also have a major Capital Budget program where we replace all roofs every twenty
- years. And the Council's been very good about funding that to a level where we can



stay on that twenty-year cycle. Occasionally we get behind, but it's only by a couple of years. We also have in the CIP that was funded two years ago a cyclical program where we're going through and renovating all the bathrooms in all the facilities that aren't part of our modernization program. So between those three programs or the way that we resolve those issues, I think we've got those things covered – short of folks having to wait for a full modernization.

7

- 8 Councilmember Elrich,
- 9 So we're not going to tour what was it, Rock Creek Forest over by –

10

- 11 Council President Praisner,
- 12 Yes, exactly.

13

- 14 Councilmember Elrich,
- 15 I'm going to be able to tell them that the bathroom will be –

16

- 17 Dick Hawes,
- Yeah, I believe they're scheduled to have a bathroom renovation. I'm going to have to go back and look at the schedule.

20

- 21 Council Vice President Knapp,
- Yeah, there are on the priority list.

23

- 24 Dick Hawes,
- 25 They're on the list to have their bathroom fully renovated within the six-year period.

26

- 27 Council President Praisner,
- 28 It wasn't bathrooms. It was rats in the ceiling.

29

- 30 Councilmember Trachtenberg
- 31 It was ceiling issues, with rodents in particular.

32

- 33 Councilmember Elrich,
- 34 Right. It seems to me –

35

- 36 Nancy Navarro,
- 37 My understanding that is being addressed because I tour that school every day since
- 38 I've been a parent there for ten years. But my understanding I mean, the last I heard
- from you guys is that that is addressed. And it's something that just erupts, and then
- 40 you have to go ahead and take care of it. But they are scheduled for modernization, so
- that's why it's difficult to do a major overhaul. But, yeah, it's an issue that we share in
- 42 terms of concern.

- 44 Councilmember Elrich,
- Do you have the capacity limit of the money and how many of these you can do in a
- 46 year?



- 1 Dick Hawes,
- Well, there are holding school issues for the elementary schools.

3

- 4 Councilmember Elrich,
- 5 But those bathrooms, I mean, and things like that.

6

- 7 Dick Hawes,
- 8 Yes. There's always capacity issues. There are only so many contractors. There is only
- 9 so much work that we can do over a summer. So we tried to schedule the bathroom
- renovation work so that we could keep it within that capacity, but address all those
- bathrooms within our current six-year CIP.

12

- 13 Councilmember Elrich,
- Does that mean that some bathrooms could be closed until they're done in the sixth
- 15 year?

16

- 17 Dick Hawes,
- No. We take care if there's a problem with an individual bathroom, we take care of
- 19 that routinely through our maintenance program. It may take a week or so to get it fixed,
- but we're not leaving bathrooms down until we do a renovation program. The renovation
- 21 program is just to systemically deal with those older bathrooms that just are not in such
- great shape now and don't look very good.

23

- 24 Councilmember Elrich,
- 25 As a teacher, I know not to blame you for it because in my school, my kids routinely --
- on a daily basis -- rendered the bathrooms dysfunctional. And it had nothing to do with
- 27 bad fixtures. It had to do with you know, we're not supposed to be standing in the
- bathroom when they go there. It gets to the issue that George has raised on behavior
- 29 issues in general. I mean our bathrooms are disabled quite frequently by decisions
- 30 children make to disable them.

31

- 32 Dick Hawes,
- And those are things that we take care of routinely. And then just to play on what Mrs.
- Navarro said, we are reconstructing the trash rooms this summer at Rock Creek Forest
- 35 to create a separate area that's properly sealed and rodent proof so that the staff can
- 36 store the trash in this area and wait for the pickup without having fear that that's going to
- 37 promulgate rodent problems and that sort of thing.

38

- 39 Councilmember Elrich,
- 40 Thank you.

41

- 42 Dick Hawes,
- 43 And we've notified the school of that, by the way that we're going to do that.

- 45 Council Vice President Knapp,
- 46 Great. Okay. Continue on Keith.



1

- 2 Keith Levchenko,
- 3 The next project amendment was in the Current Replacements and Modernizations
- 4 Program the Galway Elementary School modernization. Based on the current
- 5 estimates for the project and some additional scope issues that MCPS has identified,
- 6 there's a \$3.5 million additional amount needed for construction. I did note in the packet
- on page 7, the specifics regarding some of the mechanical and electrical work that
- 8 initially was thought to be able to be reused as part of this project, but will actually have
- 9 to be upgraded to current codes requirements. The Committee recommended approval
- of this project, with the caveat that this is one of the projects that may have some
- technical adjustments to meet funding issues or expenditure issues within certain fiscal
- 12 years.

13

- 14 Council Vice President Knapp,
- 15 Okay. No lights?

16

- 17 Council President Praisner,
- 18 Keep going.

19

- 20 Keith Levchenko.
- 21 The next one is the Poolesville High School Laboratory Upgrades & Addition Project.
- 22 This is a new project to upgrade existing labs and also create six additional labs in
- 23 Poolesville High School. The facilities are needed to serve the needs of the new Magnet
- 24 Programs at the school as well as the existing Science Program. The projects would be
- completed in August 2009. At the Committee worksession, MCPS noted that the issue
- of high school labs is one that's being looked at actually across the County, so we may
- 27 see some further issues with this in the next CIP perhaps. The Committee
- 28 recommended approval of this project as proposed.

29

- 30 Council President Praisner,
- 31 Keep going.

32

- 33 Council Vice President Knapp,
- 34 Keep going. No lights. Go on to Stadium Lighting.

35

- 36 Keith Levchenko.
- 37 Stadium Lighting. The Clarksburg High School is now in the queue for stadium lighting.
- 38 Consistent with Council policy, there's an assumption that half the costs would be
- funded with contributions, the other half by the County. And so this is the next one in the
- 40 queue. At the Committee worksession, there was some discussion about the status of
- 41 Northwood High School's lights, which MCPS has indicated are scheduled to go in this
- 42 summer as well.

43

- 44 Council Vice President Knapp,
- 45 Okay? No lights?



- 1 Council President Praisner,
- 2 I just would make a comment that you may want to look at the outdoor lighting
- legislation to see the extent to which you can accommodate the requirements as far as 3
- 4 spillage. There's reference here to try to reduce that so it's focused where it need to be.
- We haven't passed or considered the legislation, but the goal is to not have a Blake 5
- 6 High School situation lighting up the sky.

7

- 8 Councilmember Floreen,
- 9 If I might.

10

- 11 Council President Praisner,
- 12 Mm-hmm.

13

- 14 Councilmember Floreen,
- 15 Just on the lighting thing, I think we're taking it up in Committee next month. You all will 16
- want to take a peek at that.

17

- 18 Council President Praisner,
- 19 Thanks.

20

- 21 Councilmember Floreen,
- 22 We'd benefit from your comments.

23

- 24 Council Vice President Knapp,
- 25 Okay. New Capacity. There's a lot to this new capacity project, East Silver Spring
- 26 Elementary School and Takoma Park Elementary School additions, so I don't think we
- 27 need to -

28

- 29 Keith Levchenko,
- 30 I won't go through the gory details.

31

- 32 Council Vice President Knapp,
- 33 Good.

- 35 Keith Levchenko,
- 36 I did identify in the packet, for both East Silver Spring and Takoma Park, the capacity
- issues in the downcounty consortium, and the impacts of doing one or both or neither of 37
- 38 these projects in the short term in terms of utilization. I think the short answer is that
- 39 they are high on the overutilization scale Countywide. And I think the Committee agreed
- that these were high-priority capacity projects. I've also included in the packets some 40
- 41 specifics about the additions at both schools. They are somewhat complex addition
- 42 projects. And the School System can certainly speak to the specifics. You already heard
- one issue regarding the childcare spaces at Tacoma Park Elementary School. But I did 43
- 44 include in the packets some feasibility study information for both the projects. And I
- 45 noted also in the packet how it is very difficult to establish an estimated cost-per-
- classroom. It really is so specific to the addition projects that it's very difficult to 46



generalize across the County what an additional two, four, six, eight classrooms would cost at a particular school. Partly it's because within the additions, you have to do some additional work within the existing envelope of the building. You have to tie the systems together. You've got site issues. All these really do make these case-by-case projects in that sense. But I did include in the packets some discussion of that. In the past and at this most recent worksession, the Committee did discuss the benefits of these projects in terms of the reduction of relocatable classrooms and also some of the cost savings you achieve from doing that. But, at least for now, and we did get some information from the superintendent about the relocatable classroom reductions. Just with the classrooms that are programmed in the six-year CIP, we will see a substantial reduction in relocatables. And in addition, we do expect to see some additional projects requested by the superintendent in the fall that the Council will have to take up and consider in that context as well. But for these two particular projects, the Committee did recommend approval of the projects as proposed.

Council Vice President Knapp,

Right. Okay? No questions. That concludes the new amendments for this year's – the off-year CIP. The Committee – and we'll talk more about that when we get to the overall budget discussions -- but had recommended taking \$4.2 million of the additional \$12.35 million that we received from the State to fund those additions. I just wanted to see if President Navarro or Dr. Weast has any additions to the capital piece. Okay? Mr. Berliner.

Councilmember Berliner,

If I could, Mr. Chairman, as you point out, the recommendations of the Committee was to use \$4 million plus for the CIP's amendments and to use for operating dollars the remaining nice gift we got from the State of the \$12.5 –

Council President Praisner,

30 It's not a gift –

Councilmember Berliner,

I understand. They so underfunded what we got. But this unexpected \$12.5 million. And, of course, the question that many people have in the community is, Why can't we spend those dollars on capital projects? And I would appreciate if we could have an onthe-record discussion with respect to that. I understand that we have operating needs as well; but I am told by many people that since there were no amendments put before us that proposed spending these dollars on capital projects, that we could not spend them for school capital projects even if we wanted to at this juncture. So I would like to have a very full conversation, really for the public, so that they understand why it is that we are doing what we have proposed to do. So I would appreciate it if the School System in particular would share with us why it is that there weren't more dollars that were asked for, are we limited in this way, etc.

Council Vice President Knapp,



And I think part of it goes to the full-year versus off-year CIP, but I think it's important just to get a sense of how the Board prioritizes and how we put those pieces together and how they come forward to us.

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Council President Praisner,

Comments anyone? Who's going to answer that? I can't wait to hear the answer.

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15

Dick Hawes.

Ms. Praisner, we've been doing this for a long time; so you know as well as I do that once you get the State appropriation, it's the Council's decision on how it gets used. The only thing you -- since it's a one-time appropriation, you can use it for the year it's appropriated at. You can't commit future funding because you don't know if the State's going to provide the additional funding needed for the local match and to sustain the expenditure schedule that's needed for the project. But the bottom line is that it's the Council's money to decide how they will spend it.

16 17 18

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Council President Praisner,

And the reality is that just as we're doing a Northwood supplemental that will come in this year, that money could be used to cover the Northwood cost. That money also could be used on repairs and maintenance because it's current revenue and it's County money. And it could be used in schools, but it doesn't have to be used in schools as well -- as you indicated. But there are school projects on which it could be used as well.

23 24 25

Dick Hawes.

26 Yeah. School projects, I think.

27 28

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Keith Levchenko,

The one thing to keep in mind -- and certainly there's plenty of capital needs out there -but many of them are tied, as Dick mentioned, multiyear substantial cost issues that the \$8 million we're talking about here would not fully address. It may allow you to do one year of a multiyear project, and then you're faced with that need in the future years. Also, some of these projects are linked to other projects. You may be doing modernizations and additions at certain times; and on the pace of the schedule, holding schools are involved. So it could be very difficult to get at some of the high-priority capacity projects you want to in an off-year absent the School System having gone through its own priorities and put forward projects in a sequence that works for them. To take a standalone project, like a gymnasium or other project that may not have some of these links to it, it is certainly possible that you could accelerate some of that. But then you're talking about priorities that may not be in line with what the School System has.

40 41 And we do rely on them to submit their requests just for that reason – so that they go

42 within a priority that reflects theirs. So I think it would definitely be of concern to staff if

43 the Council were to float projects that they would like to do that had not been vetted at

44 the School System first.

45 46

Councilmember Berliner,



You mean my little District 1 gymnasium that – we shouldn't do that.

2 3

1

- Council President Praisner,
- 4 No. We don't do that.

5 6 7

- Councilmember Berliner,
- 8 I understand.

9

- 10 Keith Levchenko,
- 11 First, that gymnasium could be -- some of these gymnasiums are linked to
- modernizations that are occurring in two or three years. You couldn't accelerate it cost effectively.

14

- 15 Councilmember Berliner,
- 16 My fundamental question if I could, Mr. Chairman, was why the school Board did not
- propose more dollars in the CIP, given that we had \$12 and a half million and only \$4
- and a half million, as I understand it, if you will, was allocated for that purpose? And I
- am not I am not seeking, for the purposes of this conversation, to move the project out
- of sequence. But I was surprised to understand that we could be limited in some way by
- virtue of the fact the School System had not requested more dollars.

22

- 23 Keith Levchenko,
- Well, from a timing standpoint, they certainly -- when these requests first came forward
- from the superintendent in November and the Board in December, they had no idea
- what the State Aid would be.

27

- 28 Councilmember Berliner,
- 29 Yes.

30

- 31 Keith Levchenko,
- That was just approved within the last month. So they'd have no idea of knowing
- whether we were going to get \$40 million, \$30 million, or \$50 million. They base their
- 34 CIP on first supporting the existing CIP. Any cost issues there they wanted to address,
- such as the Galway Elementary School modernization that's supporting the approved
- 36 CIP. Next they looked at projects that were in facility planning that were ready to move
- forward that met the urgent-capacity need, such as East Silver Spring, Takoma Park.
- 38 I'm sorry. I'm speaking for the School System; but the idea is that it is an amendment
- year, and that you would not bring up initiatives that otherwise could wait until a full CIP year.

11

- 42 Dick Hawes,
- And the other thing I'd like to add, Mr. Berliner, is that we're not in a position to move
- projects forward right now because we schedule them so we get the design money one
- 45 year. So the projects that we have design money for this year, in '08, aren't going to be



ready for construction until '09. So we can't bring projects forward; however, there are projects this year that are being funded that that money could be used for.

2 3 4

1

- Council Vice President Knapp,
- 5 One of the other things to add to that too, though -- and I know there's frustration in your
- 6 district as there is throughout, especially given some of the issues that the previous
- 7 Council dealt with as it relates to the queue and what's in the queue and what's in what
- 8 part of the queue that we're going to be working with the Board and with MCCPTA
- 9 and some others through the summer -- to begin to have some clear understanding of
- 10 how is that gueue developed and where are different schools within that gueue.
- Because I think it's an amazingly cumbersome process to be able to articulate to
- anyone where they fit. And so I think it's going to be helpful for us to improve the a
- word that we've used way too often but improve the "transparency" of how those
- pieces fit together so that it's more readily apparent to people where things are and
- what could move forward and what wouldn't. Because I think it is still relatively opaque
- to anyone looking in from the outside, and even to those of us who are on the inside.

17

- 18 Councilmember Berliner,
- 19 And I just want to say, I am not trying to push this conversation one way or the other.
- 20 But I do believe that the public deserves to understand why it is that these dollars, that
- they certainly perceive to be dollars that are appropriate for school capital projects in a
- context in which we have so many unmet needs, either cannot be or will not be spent
- for that purpose. And I think it's very important that we just have the conversation so
- 24 that you can explain to the public why it is that this isn't going to happen in that way.
- 25
- 26 Council President Praisner,
- Well, you've generated some lights; so let's get Councilmember Floreen.

28

- 29 Councilmember Floreen,
- Thank you, Madame President. Correct me if I'm wrong, but the money that the State is
- returning they're returning dollars to us that we've already spent.

32

- 33 Council President Praisner,
- 34 Correct.

35

- 36 Councilmember Floreen,
- So a person could say, "Well, there's X amount of dollars in current revenue." Some of
- the money that we used to pay for school construction is current revenue, but we
- ordinarily do allocate some of that. There's a significant amount in the current CIP.

40

- 41 Council Vice President Knapp,
- 42 Right.

- 44 Councilmember Floreen,
- Now, some people and we might be apply for reimbursement for that current revenue.
- In a later request to the State, maybe we already have requested it. But the fact of the



matter is, we've already spent money that we're getting for capital improvements already that we're being reimbursed for. And Mr. Hawes is – and so money is returning, technically, to the County.

4

- 5 Council Vice President Knapp,
- 6 Right.

7

- 8 Councilmember Floreen,
- 9 Because it's basically reimbursing the County for its expenditures for capital programs.
- 10 So we could choose to spend that on any number of competing needs which is the
- challenge of today in the budgetary process. And so, as Mr. Hawes indicated, it is up to
- us to allocate that money. But the fact of the matter is, it is not committed in return to
- capital projects, per se. It is a choice as to how those dollars should be expended. And
- we could have a conversation about how we might all choose to spend that dollar. But
- the fact of the matter is, it's not new money for capital improvements; it's reimbursement
- for expenditures that have already occurred. So the ultimate issue, of course, is how
- best to spend that money given the wide variety of competing needs.

18

- 19 Council Vice President Knapp,
- 20 It's retroactive versus proactive.

21

- 22 Councilmember Floreen,
- 23 Right. So it's not well, and it's not like, "Oh, we want to build a gym. Can we have 24 some money for the gym" Here's the money; now we can build the gym. It is not that 25 conversation – which I do agree with you. I think many people in the community believe
- that that is the actual conversation that's gone on with the State. And it doesn't work that
- 27 way.

28

- 29 Council Vice President Knapp,
- 30 Dr. Weast.

31

- 32 Jerry Weast,
- You know, I do appreciate this conversation. I think it's a good question, and I get it all
- the time. And part of the issue is -- from at least my point of view, these are my
- 35 technical experts is a timing issue. The State actually owes us \$135 million. Because
- this Council actually puts more money into construction for schools than almost the
- entire State puts in. Actually, you were putting in more until this one-time \$400 million
- that came through this year.

39

- 40 Council President Praisner,
- 41 "One-time" -- say that again.

- 43 Jerry Weast,
- One-time. It is one-time. And therein lies the problem. So when they were doing \$200
- 45 million and you were putting in over \$200 million yourself just at the local level, we have
- a timing issue. They owe you \$135 million, that's number one. Number two, when we



- 1 submitted our CIP amendments, we did not know what the State was going to do. And
- 2 then when the recommendation came from the Executive -- you'll remember there was
- 3 \$19 million taken off of our recommendation that we had submitted that was for Takoma
- 4 Park and East Silver Spring. Well, the extra \$12 million wouldn't fill that in. That was our
- 5 next priority. We had that in there, and it was in our CIP amendment. And so
- 6 consequently, when you're putting in \$214 million and there's no anticipation of you 7
 - getting more money next year at least from what we're reading -

8 9

- Council President Praisner,
- The governor said that the other day.

10 11 12

- Jerry Weast,
- 13 And we're all hearing the same things – and you get the \$52 million from the State, we
- were going to accomplish \$254 million. And so what this enables us to do is that if we 14 don't have enough to do with the two projects that we were putting in, then it means that
- 15 the State puts in \$52 million and you only put in \$202 million. And that frees the dollars 16
- 17 for dealing with other County needs of which you can appropriate them to because
- 18 they're your dollars. You're still putting in an excess of \$200 million. So had we chosen
- 19 to speed up the other projects, we would have been doing Takoma Park, East Silver
- 20 Spring, Northwood – which is a problem – and the other projects that we were doing at
- 21 the same time. So it becomes a very challenging timing. And do we want to do more?
- 22 Of course. Do you want to do more? Of course. Do the needs grow upon us? Of course.
- 23 But I am very proud to be in this County where they do expend more than \$200 million 24 annually on construction. So these are all issues.

25 26

- Council President Praisner.
- Well, I think the other point that needs to be made, though, is that it's one-time money 27
- 28 that's additional money from the State. And with that, we have to be very careful where
- 29 we use it. It gets put into the overall pot of revenue in the County's pot of current
- 30 revenue. But how we spend that additional money above the assumptions of money
- 31 that we have is a concern because it's not going to be there next year. It's not an
- 32 ongoing new pot of money that's going to continue to be there. So that's where the
- 33 appeal of doing a gym or improving conditions in existing schools become appealing
- 34 because it's a discrete project and you can get it done, and it doesn't come back on an
- 35 ongoing basis like some of the other ways in which you could use that money. And I
- 36 think that's got to be a concern of all of ours. Any time you're using one-time money for
- ongoing costs, you are digging your hole deeper; and that's the biggest issue -- how 37 38 much we're owed by the State. If we knew the State was going to write us the same
- 39 kind of check every year, then it wouldn't be one-time money. But that's where we are.

40

- 41 Council Vice President Knapp,
- 42 It would be different. Right.

- 44 Council President Praisner,
- 45 I have actually one question if you're done, Councilmember Berliner. On Circle 49 is the
- 46 East Silver Spring Elementary School Addition; and over in the corner, there's the



Master Plan Relocatable Classroom Location. And the question I have is, I didn't see the same thing in the Takoma Park -- or maybe I just missed it. But are we, as a standard for all of our modernizations, considering the location of possible future relocatable classrooms?

5 6 7

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2

4

Dick Hawes,

8 Yes, ma'am.

9 10

- Council President Praisner,
- Okay, thank you. I just wanted that on the record as well.

12 13

- Council Vice President Knapp,
- Okay. Well, that concludes the CIP portion of the MCPS budget. And I want to thank Mr.
- 15 Berliner for his question and thank everyone. I think that's a good discussion. And I
- think there's been a lot of questions asked, and I think it's important for us to have that
- dialogue on the record. So thank you for that. We now turn to the MCPS FY08
- Operating Budget. Thank you, Mr. Hawes. And with luck, relative to the President's
- request, we can do this in the next 50 or so minutes.

20 21

22

23

- Council President Praisner,
- There are some councilmembers who had planned to leave for a press conference on affordable housing. So to the extent to which we can move it Well, I just meant to the extent to which we can move it along.

- Council Vice President Knapp,
- 27 I will run through some quick remarks. And I just want to thank everyone for their
- 28 participation in this budget exercise. In particular, to thank the Board President and the
- 29 Board members who have met with us on a regular basis; the superintendent; and
- 30 MCPS staff; and most importantly, to thank my two colleagues, Ms. Ervin and Mr.
- Andrews, for their efforts. We have taken a very different approach this year than has
- been taken by the Education Committee in the past. And as a result, they've had to sit in
- a lot more meetings than probably either of them had ever anticipated. But I thank them
- and their passion and advocacy. We've had some very good and spirited discussions
- which I think have really identified a number of issues. But I really thank the Board and
- the School System for being a participant in all of those discussions as well because I
- think everyone has been at the table, and I think that has really added to the dialogue.
- We really have taken a very different approach from the Committee. And so as I as a
- we really have taken a very different approach from the Committee. And so as i as a
- 39 councilmember have really wrestled with what is the role of the Council versus the
- 40 Board obviously an elected Board that has very clear policy guidance and State
- requirements that are mandated in State law. And so it became clear to me after a while
- 42 that our approach is really to look and see where does the Strategic Plan fit within the
- County's broader goals and objectives, and how are those outcomes being measured?
- And so looking at that, that's kind of how the Committee has approached its efforts over
- 45 the course of the last six months. We start our dialogue back in January by meeting with
- 46 Mr. Bowers and reviewing the Strategic Plan that the School System had set out;



1 walking through then an existing budget overview of the current budget; then with our 2 efforts with the Office of Legislative Oversight. They've done two reports for us as it 3 related to fiscal indicators in the workforce which gave us some real good nuts and bolts 4 as to understanding what really underlies the budget. And then we spent, I believe, six 5 different worksessions looking at the budget itself. But even before that, we had two 6 worksessions looking at what the Board's initiatives were recommended. So we had an 7 understanding before we actually got to the funding discussion for the budget and then 8 looking at the budget itself and the elements that went into that. And so we've had a 9 fairly lengthy discussion; and Ms. Navarro's joined us for most of those, and so I 10 appreciate that, especially given a part-time job. But our focus really has been on the 11 County's resources, how those resources are being utilized to the strongest sense to 12 educate our children as successfully as we possibly can. And there's been lots of 13 conversations about oversight ad accountability. And I think what our objective has 14 been is to really – to us that's really the process of having this ongoing dialogue – so we can stand up and be able to articulate really what's in that budget, in conjunction with 15 the Board, and say how we're doing in meeting our outcomes and our objectives over 16 17 time. And I think that's what our goal is and that's where we get to the oversight piece. Through the course of our discussions, we identified many, many issues -- some of 18 19 which we're all aware of, some of which are new and will be things we'll delve into more 20 deeply. Probably the thing I think that ends up being the most significant is the notion 21 that the scale and size of MCPS I think is difficult at times for everyone to truly get a handle on. When you've got 140,000 students, 22,000 employees, and the bus fleet that 22 23 we have – one of the things that struck me was, just doing the math, Mr. Bowers' budget is roughly the same size as Montgomery County Police, Fire and Rescue, 24 25 Corrections -- and pick another small department -- combined. And that's the scale 26 we're looking at. And it really hit home when I was walking through one of our schools with one of our principals and getting the justification as to why he really needed one or 27 28 two more teachers. As we kind of played that out, if every principal legitimately asked 29 for one more teacher – which is not an uncommon request nor unheard of – that's 200 30 new teachers. That's \$20 million without anybody doing anything significant. So I think 31 it's important to get some sense of scale for a very legitimate request and everyone's 32 saying, "Well, that makes some sense." You end up at a pretty big number pretty 33 quickly. And so I think that's probably one of the most significant things we got to. A 34 couple of other things we identified, and we'll talk a little bit from the budget -- even 35 though in the coming year we'll have 3,000 fewer students, we also know we'll have 36 1,100 more ESOL students and 3,200 more students living in poverty. And so while the number of students may have declined, the number of students with challenges that we 37 38 need to address clearly is increasing at a pretty dramatic rate. The achievement data -39 Ms. Erwin has brought that to our attention fairly regularly to make sure that we're 40 looking at that and have some initiatives with the County Cluster to try and address how 41 we wrestle with that. Readiness for the Workplace. We now have a better 42 understanding that skills that are required in the workplace are -- surprise -- similar to 43 skills that students need to be college-ready. And so how do we make sure that our 44 students are ready to be successful whichever path that they may choose - and on the 45 plus side, that that's roughly the same set of skills. We need to focus more on growth in technology. Special Education. We had a serious of discussions on Special Education 46



1 and how we address that, and there'll be a number of challenges that require very diligent follow-up. I know that Board Vice President Brandman has identified a series of 2 3 things that she wants to continue to monitor, and will be working closely with the Board 4 to get reports to the Council to make sure that we fully understand the implications of 5 some of the changes, make sure that some of the resources are sufficient. So we'll be 6 looking at that as well. And these are just a few of the things that came up. So I guess 7 the other piece I want to put out there is, we've been doing a lot over the course of the 8 last four months in conjunction with everybody in the room. But that's by no way the end 9 of our discussion. It really sets a foundation for where we continue to move forward. We 10 have a very dynamic and vibrant school district, as we've head a number of times, and 11 so we're going to have to continue to work on these things and make sure as things are changing and fluid that we are responding to meet those challenges and needs and that 12 13 we understand them. And to try and have that discussion between the months of March 14 and May probably isn't sufficient to be able to address all of those changes and all of those issues. And so we'll continue to have a dialogue throughout the year to 15 supplement and to understand from a funding perspective where we are, not to 16 17 duplicate where the Board of Education's role and responsibilities are. I believe that the Committee's recommendations here are responsive and responsible and reflect a real 18 19 thoughtful consideration of good dialogue on the parts of all. And so we'll walk through 20 all of those pieces. But again, I just want to thank everyone for their participation to get 21 us to this process because I think it has been very helpful, and I think we've learned a 22 lot. And I also want to thank Essie and Elaine Bonner-Tompkins for their efforts. I was 23 going through the packets again last night, and I think Essie's generated in excess of 500 pages of material for us to review over the course of the last couple of months. And 24 25 so I thank you for that because while we may not have read every page, I think you've 26 managed to get us to go through most of it. And so with that I just wanted to see, President Navarro, if you have any opening remarks that you'd like to make? 27

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Nancy Navarro.

Well, I would like to start by actually thanking my fellow board members, some of which are here today – Ms. Cox, Vice President Brandman, Dr. Docca, and Ms. O'Neill, I believe, because absolutely every single person that serves on the Board takes this job so seriously; and it is such a difficult job at times because we are so aware of all the competing needs. And so as we spent a lot of time going through the budget and making – and adopting the budget and then sending it over to the Executive, etc., I know that this is almost like déjà vu, as I sat here through many of the worksessions for the Ed Committee because it was really pretty much a repeat – which I completely welcome. I think it is very important. And Chairman Knapp pointed out the scale of the operation of our School System. And when I get a chance to go to the National Conference for School Board Members, it really hits home how extraordinarily unique we are. This is a pretty sizable operation. And, therefore, it has so many competing needs and so many complex issues that I know we are all here committed to work out for the best interests of children, our parents, our community. So I want to thank the Committee – Mr. Andrews and Ms. Ervin as well -- for very, very thoughtful conversations – very frank conversations in terms of how we go through this budget. And I want to thank the County Council as a whole for having been very patient in



- 1 listening to the community as they expressed their concerns and their support for the
- 2 operation of the School System. As you very well know through my previous
- 3 conversations with many of you, I believe that we can always improve. And that is my
- 4 commitment. And as we move forward, I think this should be the tone of our
- 5 collaboration. So I am very glad to be here today and following the Strategic Plan. We
- 6 have really wonderful staff here, and they will be ready and able to answer whatever 7

questions you might have. Thank you.

8 9

- Council Vice President Knapp.
- 10 Thank you very much. Dr. Weast.

11 12

- Jerry Weast.
- 13 Thank you. Of course I want to thank you, Mr. Chairman, and members of the
- 14 Committee. I want to particularly thank Valerie Ervin for all of the wonderful questions
- she normally posed when she was a board member, but also now as a councilmember. 15
- Mr. Andrews. I want to thank your staff and our staff. This budget was gone over by the 16
- 17 Board of Education -- page by page, item by item. It was gone over by the community. It
- 18 was gone over by the Council. And it's gone over by OLO. So I think it's a very good
- 19 airing of all of the kind of issues that come up in a very complex budget. But that isn't
- 20 what I want to talk to you about in my little two minutes. I want to talk to you about
- 21 sustainability.

22

- 23 Council President Praisner,
- 24 That's not our favorite word right now.

25

- 26 Councilmember Trachtenberg.
- There are mixed feelings about that word around here. 27

28

- 29 Council President Praisner,
- 30 You may not want to do that.

31

- 32 Jerry Weast.
- 33 Yeah, I do.

34

- 35 Council President Praisner,
- 36 Reconsider.

- 38 Jerry Weast
- 39 No. I do because I'm going to talk to you about not fiscal sustainability, but academic
- sustainability. That's what we have to worry about. Two things happened in the last 24 40
- 41 hours that bring this to my mind. One was the NBC News last night showing that one of
- 42 our competitive countries. China, has ten million children per grade level. We have
- 43 approximately four million. And they were showing on the TV how these children were
- 44 getting early childhood, medical health, physical kinds of activities. And they were
- 45 showing them doing violin, taking dance, and all of those kind of things that we would
- want for everybody. Now, unfortunately, it didn't appear that all of the children in that 46



1 particular country have that particular kind of regimen. But enough of them had it, and 2 enough of them are learning English, that's there's 100 million people learning English – and we only have 50 million in the entire School System in America. So we need to 3 4 think about sustainability on a world level of how we compete because the competition 5 is getting harder. And the children in school who will be coming out in 2017 are going into a different world, and they're already here right now. The second one comes from 6 7 the morning paper. And there is a little bit of an issue going on in our neighboring school 8 system about borrowing somebody else's strategic plan for their new strategic plan. And 9 the reporter had gone down to look at the system that they had borrowed from, and it 10 was in the morning paper today. And here's what the system was dealing with that they 11 were borrowing from. It's in North Carolina. I'm familiar with it. They just had a new 12 round of tests. And the rates between the Blacks and Hispanics and the Whites and 13 Asians had increased the gap by 40 points. So if you've got worldwide competition and 14 then you also have a differential kind of outcome based on race and that is being copied as a model, those are sustainability issues. And I was very appreciative of what that 15 superintendent had to say. And he said there is no urban system that has closed the 16 17 achievement gap. And when he looks at what are the tools that they have to have, it is 18 many, many, great employees. That's what they're using as their strategy. And when 19 they talked to the students, the students said all students can excel if the right resources 20 are in place. So when you're thinking about fiscal sustainability, we have to think about 21 academic sustainability. And I believe the Board has put together a cogent plan to try to 22 address that. I think it passes muster not only physically, but I think it passes muster 23 academically. We have much more work to do. And as you know, we are increasing the 24 numbers of children who come to us impacted by poverty -- which creates opportunity 25 loss – and impacted by language, which causes us to gear up even more to get them on par with the language. I thank you for what you've all done; are going to do, I hope; and 26 will do in the future. Because the cornerstone of this County is its academic progress for 27 28 its children, and every one of you are invested in that. And I appreciate that, and I know 29 everyone in this County does too. Thank you.

30 31

- Council Vice President Knapp,
- Thank you very much.

33

- 34 Council President Praisner,
- We need to move along to goal. What my goal is, is to have councilmembers' questions or comments relate to where in the sections of the packet they may be. And then if there's no place where it fits, we'll find a place for it to fit. Okay?

38

- 39 Council Vice President Knapp,
- 40 There you go.

- 42 Council President Praisner,
- But in order to ensure that we allow every councilmember if they questions that
- opportunity, I do want to go section by section. And I've that had that conversation with
- 45 the Committee Chair. And then if there's something left over, we'll get to it as well.
- 46 Okay? So let's move through that.



1

2 Council Vice President Knapp,

3 Thank you, Madame President. I will briefly address the summary of the Education

- 4 Committee recommendations and then come back to that because I think it's important
- 5 for people to have the overview piece. There may be changes proposed there. So the
- 6 Committee recommended taking a total of \$6 million in reductions to the Board of
- 7 Education's request. And that's as a straight reduction, not putting on the reconciliation
- 8 list for reconsideration. Utilizing \$6.9 million of the MCPS FY07 Fund balance for MCPS
- 9 FY08 Operating Budget requests. That was a unanimous request. Utilizing the \$12.25
- million -- as we've discussed previously -- \$4.2 as it relates to the specific amendments,
- and then the remainder for some plain and current revenue for capital aid transfer is
- what the request was. Mr. Andrews was opposed to that element of the
- recommendation. As it relates to the Fund Balance on page 2, it talks about how much
- actually goes to -- of the Fund balance is used. Because of the County's 6 percent
- Reserve Policy, only 90 percent, or 6.495, is available; and the remaining 6 percent
- must go into our reserves. On page 3, is the planned and current revenue -- again, just
- an accounting of how that gets addressed as we've talked about relative to the CIP
- element. The Committee also recommended jointly with the HHS Committee placing
- 19 \$40,000 on the reconciliation list to provide transportation for children in foster care. We
- addressed that yesterday as a part of the HHS Budget. And then also to continue
- 21 advocacy for State funds for universal breakfast programs. Schools are in the process
- of applying right now to the State to see if they're eligible for resources; and we'll have
- some feedback. It should be in the June timeframe that the Committee's going to come
- back in July to see where we are and what requests we may need to make to the State
- or, relative to the Federal government, to see what are the likely potential outcomes for
- us to traverse that. The other elements, as it relates on page 3, are issues we've
- 27 already gone through with Chairman Leventhal: Linkages to Learning, High School
- Wellness Center, School Health Services, Services to Children with Special Needs,
- 29 Public/Private Partnerships, and Pre-K and Head Start. In addition, the Kennedy Cluster
- 30 Project was recommended in the Board of Education for an additional \$150,000
- 21 and a set in this had not
- 31 component in this budget.

32

- 33 Council President Praisner,
- 34 I just want to be clear.

35

- 36 Council Vice President Knapp,
- 37 Sure.

38

- 39 Council President Praisner,
- The Pre-K/Head Start that we discussed the other day puts \$250,000 on the
- reconciliation list, including \$95,000 from MCPS or plus \$95,000?

42

- 43 Council Vice President Knapp,
- 44 Plus.

45

46 Council President Praisner,



So we should -- if we do that on the reconciliation list, we should delete from MCPS' expenditures \$95,000. From what category do we delete it? Well, it's got to come from a category.

4

5

- 67 Marshall Spatz,
- 8 All right. Basically, it'd be Category 3.

9

- 10 Council President Praisner,
- 11 Category 3. So we would delete it from Category 3 and place it in Health and Human
- 12 Services Department.

13

- 14 Essie McGuire,
- 15 Correct.

16

- 17 Council President Praisner,
- And then we also discussed the fact that this would have to be a contract bid process.

19

- 20 Essie McGuire,
- 21 Correct.

22

- 23 Council President Praisner,
- Okay. All right. I just wanted to understand. Okay. Councilmember Floreen -- on those
- 25 issues?

26

- 27 Councilmember Floreen,
- Yes. I just had a math question. From what I gather, on page 9 it says that the Board of
- 29 Education's request was \$1,988,401,081. And so what the Committee is saying is
- reduce that by \$6 million?

31

- 32 Council Vice President Knapp,
- 33 Correct.

34

- 35 Councilmember Floreen,
- 36 Subtract six from that?

37

- 38 Council Vice President Knapp,
- 39 That is correct.

40

- 41 Councilmember Floreen,
- 42 Okay. Just checking. Thanks.

- 44 Council Vice President Knapp,
- Okay. Once you get to page 4, Essie's actually done a very good job with the Fiscal and
- Legal Overview. One of the sessions we had really talked about State and Federal law



- and requirements and then looked at Maintenance of Effort, State law as it relates to
- 2 Council's Budget Authority. And so there aren't a lot of specific pieces there that we
- need to address at this point, but I would encourage my colleagues to take a look at that
- 4 because it really lays out well, I think, the role between the Board and the Council and
- 5 some of the actions that take place back and forth. And I just think it's a good place to
- 6 have a better understanding of that. If you go to page 9 and look at the Summary of
- 7 Major Changes where Ms. Floreen just was, it walks through some of the specific
- 8 requests. So the Board of Education has requested the \$1.988 billion. This amount
- 9 represents an increase of \$136.5 million, or 7.4 percent, over the FY07 approved
- operating budget. And, consistent with other years, 88 percent of the Board's request is
- for salaries and employee benefits, a total amount of \$1.74 billion. Increases in
- 12 employee salaries and benefits, including retirement benefits for current employees and
- retirees account for approximately \$122.4 million, or 90 percent, of the requested
- \$136.5 million requested increase. One of the things that's important to note is that
- while we appropriate the total \$1.9 billion, the amount that actually is local tax supported
- is identified here. So the Board has requested \$79.4 million in their increase from local
- tax supported funds. And this total amount request in local funds is a 5.7 percent
- increase over the amount of local funds approved in FY07. And so effectively, we would
- be taking a \$6 million reduction from that. The already-negotiated agreements with
- 20 employee associations include a 4.8 percent cost-of-living adjustment for increase for
- 21 MCEA members, SEIU Local 500 members, MCAASP members and other
- compensation changes equivalent to .2 percent for a total of 5 percent of FY08. One of
- the things that's important to note is because of the various formulas that the Board and
- the School System have to undertake, they actually do a zero-based budgeting each
- year. And so before anything gets started, there's \$4.8 million worth of reductions in
- efficiencies. And once you take out the one-time formula items associated with lower
- 27 enrollment and other efficiencies, their total reduction from last year's budget -- before
- they even get started with this year's budget requests -- is \$10.8 million.

29 30

- Council President Praisner.
- 31 I have a question about that.

32

- 33 Council Vice President Knapp,
- 34 Sure. Obviously, then, you're still doing zero-based budgeting. Are the details of that
- 35 process of the zero-based budget, are those documents given to the Office of
- Legislative Oversight, the County Council, and OMB?

37

- 38 Marshall Spatz.
- Actually, we've shared the budget process with OLO, including the budget guides which
- 40 are the internal documents that -

41

- 42 Council President Praisner,
- 43 And OMB? And our new Council Education Staff would then get a copy of that as well?

- 45 Marshall Spatz,
- 46 Correct.



Council President Praisner,Okay. Thank you.

4 5 6

7

Council Vice President Knapp,

8 Okay? Improvement initiatives account for approximately \$12.1 million of the requested

- 9 budget, including an additional 128.9 positions. These initiatives include Middle School
- 10 Reform, Hours-Based Staffing, and continuation of Elementary Assistant School
- 11 Principals. The average cost per student for FY08 is \$13,836, an 8.8 percent increase
- over FY07 amount of \$12,718. This includes only the cost of students in kindergarten
- through grade 12 and excludes debt service and enterprise funds to do that calculation.
- 14 The Board's request adds a net of 107 full time equivalent positions in FY08. In
- comparison, the FY07 request added 546 full time equivalent positions -- so a net of
- 16 107 for this coming year in the request.

17

- 18 Councilmember Leventhal,
- 19 Can I ask a question on that?

20

- 21 Council President Praisner,
- 22 Yeah. Go ahead, George.

23

- 24 Councilmember Leventhal,
- 25 Do we have -- in this lengthy packet which I haven't read all of do we have a
- description, perhaps, by category of where these full-time positions are added? Is that in
- the packet?

28

- 29 Council Vice President Knapp,
- 30 We do.

31

- 32 Essie McGuire,
- Yes, and I'll look up the circle numbers for you.

34

- 35 Council Vice President Knapp,
- 36 If you look at 20 –

37

- 38 Councilmember Leventhal.
- 39 Those are new initiatives. Do we have a description of the new positions?

40

- 41 Council Vice President Knapp,
- They're actually captured, if you walk through each of the offices.

43

- 44 Councilmember Leventhal.
- 45 If you want to proceed, Mr. Chairman, while Essie's looking, she can –



May 15, 2007 1 Council Vice President Knapp, 2 Right. – Did you have a question, Mrs. Praisner? 3 4 5 6 7 Council President Praisner, 8 No. That's all right. I'll get back to it later. George, your light's still on. Do you want to 9 wait, and then -10 11 Councilmember Leventhal, 12 No. I'm just -- when we're ready for the answer to that question -13 14 Essie McGuire. I'm sorry. Actually, I do have that. The table five on Circle 36 shows the net changes in 15 positions by category of position. These are not State categories -- these are categories 16 17 of positions that the School System uses. And that table is on Circle 36. 18 19 Council President Praisner, 20 That's not, I think, what Mr. Leventhal was looking for. 21 22 Essie McGuire. 23 Oh, I'm sorry. 24 25 Council President Praisner, 26 He's looking for full time equivalent positions, and I don't think this shows it. It just 27 shows positions. 28 29 Marshall Spatz, 30 Those are the 107 positions on that chart. 31 32 Councilmember Leventhal, 33 Okay. So could you explain to me then, Marshall, on Circle 36 under Administrative – 34 we have what I guess is a million dollars change? How many positions is that? 35 36 Essie McGuire. These are positions. That's for one position. 37 38 39 Councilmember Leventhal, 40 Oh, it's 1.0 positions. 41 42 Marshall Spatz,

43

44 45 Right.

Councilmember Leventhal,



- Okay. So just walk me through this. So 1 administrative position was added; 8
- 2 professional positions were added; 17 principals or assistant principals were added. Am
- 3 I reading this correctly?

4

- 5 Marshall Spatz,
- 6 Yeah.
- 7 Councilmember Leventhal,
- 8 And so all of those together add up to 107. Okay. Thank you.

9

- 10 Council President Praisner,
- Okay. Is that the answer? I actually don't find this very useful because they're full time
- equivalent positions; they aren't actual positions. So it's how many people, rather than
- the equivalent of position, because people are what you pay benefits on; and people are
- what you have to keep track of. So saying full time equivalent may be five people who
- make up one full time equivalent position. So trying to calculate the cost of benefits and
- the cost of those positions this chart, I don't think, is very helpful. And I think we've
- 17 had the conversation in the discussion in the Management and Fiscal Policy Committee
- of wanting to see the information by total positions, not by full time equivalents. So I
- would hope that by September or October or so, by the latest, we'd have the information
- 20 by every position in those categories -- not by full time equivalents.

21

- 22 Marshall Spatz,
- 23 Mrs. Praisner, this is one of the issues that OLO brought up in their Fiscal Indicators
- 24 Report. And that is one of the fiscal indicators that we're going to be developing that
- 25 information.

26

- 27 Council President Praisner,
- Well, but I think it's very critical that we get it early in the process. So if the fiscal year
- starts in July, we should have it by September at the latest related in that way. And I
- 30 might as well add what I'm interested in looking at. I want to get monthly, with the
- financial report, a status report on positions. I want to know how many positions -- not
- full-time positions -- but positions; how many of them are filled; and how many of them
- are not filled; and how many of them are filled by long-term subs or retired personnel
- where there isn't a cost of benefits, so you have an assumption that there is some
- savings associated with that because it's not the equivalent of the full position. The
- other thing I want to know is what assumptions are we making as to entry level for all of
- these positions? Because certainly classroom teachers -- many of them come in as
- 38 starting teachers obviously. But not all of them, depending upon what they're teaching
- and how hard it might be to get them. You may be offering them; or they may be
- experienced, and you're offering them at a higher level. But administrator positions when we get the personnel complement for the County Government, you can see what
- the salary assumptions are, and then you can subtract out the lapse. I think each
- 43 monthly financial report should provide a status of that information.

44 45

Council Vice President Knapp,



And I would just comment, we've been trying to wrestle with the same thing with County Government as well just as their budget requests come over. And it's a tough thing to get an apples to apples comparison. So we need to work on that for both Montgomery County Government as well as MCPS.

Council President Praisner,

Right. What we also get from the Montgomery County government is a Position Report, which is the status of positions that are new and the status of changes -- so where positions have been eliminated and where positions have been added. So I'd like the monthly position report for MCPS as well. Councilmember Elrich.

Councilmember Elrich,

I have a question about probably my least favorite positions in the budget, and that's Security. And I say that because when I graduated Einstein, I didn't know what a security person was. And forty years later, we're going to have 228 security people in our schools. And I think that's a really unfortunate commentary on where our schools are. And my question is, we're looking at, this year, 28 additional security people. That's almost – well it's a 14 percent increase, I guess, over where we were last year. Where are these other 28 people going? And is there any other way -- I mean are we really down to having to put these many security people in our schools?

Marshall Spatz,

Most of these positions are really a realignment from other positions. In the past, high schools had student monitors which have been responsible for in-school suspension programs. High schools were given the option this year to move those positions into security positions, and then have the security team in general be responsible for supporting the instructional staff in the monitoring of the in-school suspension program. And all of our high schools have converted their student monitors into security positions. The balance of the positions are the result of Clarksburg High School and Northwood growing. So we've added some additional positions there. But most of the positions are just a realignment from the student monitor to the security assistant positions.

Councilmember Elrich.

But should they show up then – if this is 28 positions and most of them are realignments, shouldn't there be a corresponding reduction –

Marshall Spatz.

They're netted out in some other positions further up on the chart.

43 Councilmember Elrich,

I'm looking. I'm seeing 14 classroom teachers; that can't be them -- 3 Special Ed teachers, that can't be them. And 2 media specialists –



1 Larry Bowers,

2 It's the aides and assistants. It's offset in aides. We've added a number of positions in 3 there as a result of Special Education changes and initiatives, and so it's really an 4 offset. That's a net number. So there's, again, an increase of 30-some paraeducators, 5 and then the offset of the monitors.

6

7

- 8 Councilmember Elrich,
- 9 So are you saying we actually are adding 52 aides and assistants, but you did that by moving 28 into the Security category?

11

- 12 Marshall Spatz,
 - It's not quite 28, but something along those lines.

13 14

- 15 Larry Bowers,
 - It's probably closer to 45 increase of paraeducators and the reduction of a little over 20.

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- 18 Councilmember Elrich,
 - I'll just say that somebody asked at one point how would we know if we were successful in our schools with what we were doing. And one of the measures I would use is the day we pull the last security person out of a high school is a way of measuring that we're successful with what we're doing. This is just an extraordinary expense which really doesn't get the kids where they need to be. This is like a policing activity we're doing in the schools. I just think it's unfortunate we're spending that much of our resources doing something that we always didn't have to do. And I just think it's unfortunate -- maybe necessary, but it's not the happiest way to spend money.

2627

- 28 Council President Praisner,
- 29 Okay. No more lights.

30

- 31 Council Vice President Knapp,
- Okay. On page 11, the County Executive's recommendation was a 6.3 increase, or a reduction of \$20 million, from the Board's requests. Moving on to page 12, it's an
- 34 Overview of Revenues and Expenditures. Much of this we've already –

35

- 36 Council President Praisner,
- 37 Sir, I have a question.

38

- 39 Council Vice President Knapp,
- 40 Sure.

41

- 42 Council President Praisner.
- 43 It says of the Federal government revenue, that the assumptions may change as MCPS
- 44 receives final notice from both the State and the Federal government. Obviously, the
- numbers that we have are from your budget. What's the latest?



1 Marshall Spatz,

- 2 The latest is we received information from the State yesterday afternoon on both State
- 3 and Federal information. In fact, they're holding their State meeting today as we speak.
- 4 Now, the main -

5 6

- Council President Praisner,
- 7 Oh, you have to be in two places, Marshall.

8 9

- Marshall Spatz.
- 10 That's right. The main change is that we got a major increase in Title I money of \$2.8
- 11 million. And the Board will receive a recommendation from the superintendent at its next
- 12 meeting a week from Monday on those monies. So we are planning to amend the '08
- 13 budget to take into account those additional monies. Now, because of Title I rules --
- 14 very strict rules -- that doesn't play into spending affordability because all those monies
- must be used in the Title I schools for additional resources. So that doesn't really play in 15
- 16 because of supplantation rules. Now, on the other Federal revenues, there are some
- 17 ups and some downs.

18 19

- Jerry Weast,
- 20 I think just for clarification out there – go ahead – and for the general public who are
- watching, that is for children who are impacted by poverty. We use all these acronyms. 21
- And what that is, is an indication of what we were telling you is accurate. You have 22
- 23 3,200 more poor children; and the Federal government is going to kick in a little bit more
- 24 per child on that.

25

- 26 Council Vice President Knapp,
- Mr. Leventhal? 27

- Councilmember Leventhal,
- 30 Yeah. Thank you, Mr. Chairman. Now that we're talking about overview of revenues and
- 31 expenditures, I just want to make an overview comment. I'm Chairman of the Health and 32 Human Services Committee. And the Health and Human Services Department has a
- budget of about \$256 million. There are a lot of needs in the community -- vulnerable 33 34
- elderly; homeless people; many, many uninsured people who need healthcare;
- 35 dramatic mental health problems that no level of government is solving. And I would
- 36 guess -- this is not an exact number -- but if we had a budget of \$375 million, it probably
- wouldn't be enough to address all the needs in the community. But what happens is, is 37 38 that the Health and Human Services Director works for the County Executive. And OMB
- 39 every year has got to carefully estimate what they think the revenue stream is going to
- 40 be. And so each year, the Health and Human Services Director has got to say, "No," to
- 41 the service branches within the Department on a whole lot of things. And in our
- 42 Committee every year, we look at waiting lists for services. We look at desperate needs
- 43 I mean very critical needs -- that we just can't meet -- every single year -- because we
- 44 are constrained by the need to pay the bills at the same time as we are deciding how 45 much money will go out the door. When I chaired the Council, I said, "What constrains
- the School Board?" I mean, they could ask for you know -- they've got a budget of --46



1 at that time it was one and a half billion. Now it's about \$2 billion. But they could ask for 2 \$6 billion, \$7 billion. What stops them? And the answer was, "Well, no. The School 3 System works very closely with OMB. And they have a sense. They forecast. They 4 know how much is coming in. And so they try each year to project the revenues coming 5 in and to be within reason, within a reasonable forecast of what might happen in the next year. In yesterday's paper -- I don't know whether it's correct or not. None of us will 6 7 know for several months. But the County Executive was quoted as saving that we're 8 going to be facing a shortfall overall of about \$260 million just to meet current services 9 for the FY09 Budget. And I guess what I am saying here is a plea to the Board – 10 President Navarro or whoever may succeed you as President for the coming year – and 11 Dr. Weast to get back to a system where we're really very carefully forecasting how we're going to pay the bills. Because I'm concerned that we had a disconnect 12 13 somewhere within the County Executive's Office somehow in terms of what OMB 14 believed the revenues were going look like and how we were going to pay for it, and what the Board sent over. And none of us appreciate the drama. Carver Building's not 15 that far from the Executive Office Building; and it shouldn't be that difficult to forecast 16 17 where we really are likely to be in November and again in March. And so this is just a plea for '09 that we not find ourselves again in a situation where we, the County Council, 18 19 are faced with this enormous scramble to try and match revenues to expenditures when 20 we all have access to the same information. Some of it is speculative. We don't know 21 what the General Assembly will do from year to year. But we make certain assumptions 22 based on the time we are on the calendar. We have certain information about the 23 economy; obviously, it's changing. Every single one of us up here supports the School System and wants it to succeed. But every single one of us suspect that there was more 24 25 Sturm und Drang than there really needed to be -- that this could have been a less 26 problematic process if there had been more communication from month to month. And so for '09, let us have a better sense when we send over the projected expenses of 27 28 what the projected revenues are likely to be. I appreciate your comments, Dr. Weast, 29 about academic sustainability. But that does not discount the importance of financial 30 sustainability. They both are important, Just from the Chair's perspective. I would let you 31 know that I feel very strongly the same – that the level of communication that occurred 32 that created a fair amount of discourse out there in the world I'm not sure was 33 necessary. I think that we can, over the coming year, have a better line of 34 communication so that we're all talking more from the same page than perhaps it would 35 appear people were at the beginning of this year. And so I know that we as a 36 Committee will be doing that, and hopefully as a full Council – and continue to try and bring the County Executive into that discussion as well because I think that's important. 37

38 39

- Council President Praisner,
- 40 Councilmember Elrich.

- 42 Councilmember Elrich,
- l'm going to piggyback on the last two remarks. And I appreciate the time we all have
- spent over here. But I think everybody needs to realize that we've pretty thoroughly
- 45 tortured every department that's come over here. And that the question we've posed to
- people repeatedly is, Are you sure what you're doing is working, or should you be



1 replacing something you're doing? Should you be reevaluating what you're doing? How 2 does this all fit together? And I guess that's the same question, in line with George's 3 comments, I would ask every department and every agency to do – is to take this next 4 year to really thoroughly evaluate -- and I'm not saying it in a judgmental way - but what 5 works and what doesn't work. But to recognize what George says is the likely fiscal situation we're going to find ourselves in next year. And that what we're asking you to do 6 7 is the same thing we're asking everybody to do – whether it's providing healthcare to 8 kids that don't get healthcare or ensuring that seniors don't get left behind. I mean I 9 could make a list of bleeding heart cases all over the place – you know what it looks 10 like. But we're asking everybody to look really hard at what you do and make sure that 11 what you do is the most effective expense of dollars. And I would just hope that this next 12 year finds us in a more collaborative place. As a new person on this Council, dealing 13 with a \$4 billion budget in a two-month cycle, with the 500 pieces of paper that Essie 14 generated -- and relying on a few member committees - none of us could delve into every decision that every Committee has made – is really, really overwhelming. And I 15 think there's a real need – and we've talked about this, again, with the other 16 17 departments – to make the budget cycle longer than two months and to involve people in discussions for longer than two months. And I don't mean the formal process, Nancy, 18 19 but I mean a discussion about what priorities are and how things are operating so that 20 we really have – when we arrive at the moment when this thing actually lands on our 21 doorstep from the Executive, from you, or wherever – that we've all been more engaged 22 than we've been historically. I think that would help us get to a better place a year from 23 now. I think it's critical that if this is going to work, that we all are are pulling together in 24 the same direction next year. 25

Nancy Navarro,

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I just want to respond as President of the Board that as you mentioned, every agency has been tortured. Well, let me tell you, as Board members we've been tortured, if you will, twice. Because we go through this exercise of listening to the community and really having to face all the very dramatic issues and requests that come to us. And I have to tell you, Mr. Leventhal, that this was truly a budget where we had very, very, very difficult conversations as Board members – because we all came in really bright-eyed after an election, wanting to truly address very many competing initiatives and trying to address many issues out there in the community. And I can go through many lists. And just to give you an example, instead of adding paracommunity coordinators, which every single cluster came and testified that they needed them, we made a decision to ask the staff and the administration to take a look at how are we utilizing our parent outreach positions -- since we're reported that we have over 100 FTEs for example - to really take a look at what you were talking about – how can we realign and to figure out ways to respond to these growing needs. So I wanted just to say to you that it was a budget that we sent over to the Executive that was truly bare bones in terms of the wishes and the desires of the community that comes to us and tortures us, if you will. And we sit there gladly listening. But we are very mindful of what's coming next year. And we have, from the very beginning, always – I know myself as President, Ms. Brandman, and the rest of the Board reached out both at the Executive and to many of you to make sure that we are continuing this dialogue and that we're able to work on the



- 1 same page for the same issues. And the issues that you described in Health and
- 2 Human Services certainly are issues that show up on the doorsteps of the schools
- 3 every single day. So we're very mindful. And I am adamant about the fact that we need
- 4 to work together -- not looking at figures and budgets as one taking from another - but
- 5 what are our outcomes -- fully, wholly, holistically speaking -- for our children and youth
- 6 here in the County. So I pledge to work as closely as possible with you going forward to
- 7 really address many of these issues. Thank you.
- 8 Councilmember Leventhal,
- Well, if our goal is not to have all of these worthy programs compete against each 9
- another, can we once and for all bury this statistic that says whether the size of the 10
- 11 school budget has increased or declined as a percentage of the overall County budget?
- 12 Can we not have that conversation again?

13

- 14 Nancy Navarro.
- 15 I don't think you've ever heard me say that to you –

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- 17 Council President Praisner,
- 18 Well, it's in the communiqués though.

19

- 20 Nancy Navarro.
- 21 It might be. But I guess what I could say to you is that people float that guestion out very
- 22 many times and perhaps people expect a response. But I can tell you, philosophically,
- 23 that I want to make sure that we're looking at our general outcomes. And so that is just
- 24 something that I feel very strongly about, and I know the Board does as well. Have there
- 25 been probably questions in the public in terms of facts and a desire to know what the
- 26 answer is? Perhaps. But I don't think it comes from a place of trying to compete and sort
- of slice children. You know, we're in this together. And I think academic success is very 27
- 28 much linked to general success out in the community, and we need to really work
- 29 together on that.

30 31

- Councilmember Leventhal,
- 32 We want to work with the Board. I certainly want to work with you. You're a good friend.
- 33 But I think that suggestion came from a desire to convey that somehow the school
- 34 budget was decreasing and not increasing, and that is a false impression. So the idea
- 35 that the school budget was declining over the last few years, as a percentage of the
- 36 whole County budget, created -- I think -- a significantly misleading impression in the
- minds of the people who heard it. And it was not well taken by myself and other people 37
- 38 up here. But if we can put it behind us for next year and keep working together, that's
- 39 certainly what I want to do.

- 41 Council Vice President Knapp,
- 42 Good. Okay. Quickly, to try and meet our time limits, the local dollars just quickly -- if
- you look at 12 and 13 -- \$1.385 billion in FY07 to \$1.464 billion in FY08. We have an 43
- 44 increase in State dollars. Foundation Grant increased \$13.6 million. Limited English
- 45 Proficiency increased \$10 million, and increase for students eligible for FARMs



increased by \$24.4 million Federal dollars. The request assumes essential level Federal funding, a slight decrease of \$271,000.

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- Council President Praisner,
- I just want to go back because I was asking Marshall a question, and it related to State money as well as Federal money. And while I appreciate the Title I limitations, the question is, Is there any additional other money that can be used in the overall current budget number, not an additional budget number?

9

- 10 Marshall Spatz,
- Right. The Federal government obviously is getting a lot stricter in terms of what you can do. We've been audited several times. And we've talked about this in the MFP Committee and the Ed Committee. We received the information from the Federal government -- or from the State about the Federal aid yesterday afternoon. And we're still analyzing it, but we should have that done fairly quickly. On a net basis, there are several hundred thousand dollars more in Federal aid. But the problem is, it's not evenly

16 severair 17 distribute

distributed. So we have to look in detail -

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- 19 Council President Praisner,
- Well, you need to tell us where that money is, in what category, so that we can incorporate that into our current revenue status before we do the final decisions about the Council's County piece of the money. If there's more State aid or Federal aid that isn't discrete, then that may help us with our budget reconciliation issues.

24

- 25 Marshall Spatz,
- There's definitely no State aid. I mean the State aid did not change from the previous MSDE information that we had received.

28

- 29 Council President Praisner,
- Well, to the extent you can get that information to Chuck Scherer and OMB as well, it will be very helpful as we try to add up all the columns.

- 33 Council Vice President Knapp,
- 34 As I think everyone is aware, from a Council perspective, that we have to appropriate in
- 35 State categories -- which when the overflow was presented have very defined
- characteristics which may or may not make sense to those of us who are actually
- looking at program activities. So we had to try and go back and forth during the course
- of our Committee debates, so I just wanted to give people that advisement. But if you
- 39 look at Circles 44 and 45, those are the definitions of the State categories which are,
- 40 again, defined by the State. Moving ahead, just turning to page 17 to Enrollment
- 41 Statistics -- we've already touched on this briefly. The Board estimates enrollment will
- 42 decrease by 2,900 students from a projected number of 139,936 to 137,000. But we
- 43 also are seeing an increase in ESOL students and students in poverty. And so we
- 44 addressed that. And the demographics of our School System as a majority minority
- school district are at the bottom of page 17. And then I know that this has been an issue
- 46 that a number of councilmembers have been interested in as it relates to the question



that Mrs. Praisner asked earlier as it relates to lapse and turnover. Some of the specifics as it relates to that are on Circles 53 and 54, but we'll continue to follow up with that as positions –

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- 5 Council President Praisner,
- Yeah. I think we've made clear that what we'll see monthly will be that information. The other issue that has come up is the timing of when the calculations are that there is
- funds that will not be necessary. I am stunned that it comes so late in the process if you
- 9 have the enrollment numbers that you do. And I think that ties to the question of filled
- 10 positions and lapse over the year. So I would expect to see a better projection of the
- overall budget earlier than after the County Executive's Budget is released in the future.

12 13

- Council Vice President Knapp,
- 14 And I would hope we get that same update as we work through with County
- 15 Government as well since we found their numbers yesterday.

16

- 17 Council President Praisner,
- But theirs are much smaller. They are much smaller. It's not \$6 million found by the County Government.

20 21

- Council Vice President Knapp,
- \$4.2 million. But anyway. So going to the charts. So now we go to Funding by Office.
- 23 And we'll just go through each of the offices; and if people have specific questions but
- if you look at page 20, MCPS Budget Funding by Office, you see the actual budget
- 25 numbers associated with each of the offices -- which again is different from the State
- categories, but this is how MCPS is organized. And then MCPS Positions by Office. And
- so that kind of gives you the macro perspective. Going to page 22, we have K-12
- Instruction/Office of School Performance. And this includes all elementary, middle, and high school instruction.

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30 31

- Council President Praisner,
- I don't want to take the time right now. But I want to better understand where we are in the status on high school plus. And if you could get me a copy of the evaluation that was done on the program as a pilot, I'd like to see that, please.

35

- 36 Council Vice President Knapp,
- 37 All right. So the key initiatives here, this is where the middle school reform initiative is –
- the addition of 15 Assistant Principals at \$1.6 million and the addition of 16 and a half
- Middle School Counselors. And so any questions on Office of School Performance? I
- 40 don't see any lights other than the one I asked and the copy of the evaluation.

41

- 42 Council President Praisner,
- 43 Oh, Mr. Berliner.

44

45 Councilmember Berliner,



- 1 As I appreciate the increase in counselors, which I am fully supportive of, as set forth on
- 2 Circle 36 21 workyears with respect to that I just want to confirm that those numbers
- 3 were provided to us prior to the budget working its way through. And can I get some
- 4 confirmation that we're going to be able to hold to those numbers with the budget that
- 5 we are currently discussing?

6 7

- Jerry Weast,
- 8 If you accept the Committee report, yes, that's correct.

9

- 10 Council Vice President Knapp,
- Okay. And if you follow Essie's done a good job of putting additional supporting
- information that breaks down Elementary School, Middle School, and High School.
- 13 Moving into the Office of Deputy Superintendent of Schools small office. No new
- initiatives were recommended for this office at this time.

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- 16 Council President Praisner,
- 17 Roger, do you still have questions? Oh, okay.

18

- 19 Council Vice President Knapp,
- 20 I see no lights. Office of Curriculum and Instructional Programs. This includes ESOL,
- 21 Title I, Head Start/Pre-K, Career and Tech Ed, as well as a variety of other instructional
- 22 programs. The initiatives here support for ESOL students primarily is the big addition.
- And expanding online courses to high school students. No questions?

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Council President Praisner, Where's the change in the way we're running high school -the evening school program? Where does that appear?

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- 28 Marshall Spatz,
- 29 That would be in K-12 instruction.

30

- 31 Council President Praisner,
- 32 K-12 instruction. And then where's the thing that shows as far as –

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- 34 Essie McGuire,
- 35 Mrs. Praisner, I think there may actually be an error in the packet on this item, and I
- apologize for that. It should show on pages 22 and 23, and I believe it does not.

37

- 38 Council President Praisner,
- 39 Okay.

40

- 41 Essie McGuire,
- 42 I'm sorry about that. It is –

- 44 Council President Praisner,
- Again, I don't want to take the time today, but I want to understand the staffing and
- 46 scheduling implications and also the implications from a student perspective of what this



means – both as the time of the classes as well as availability of classes. So if you could provide that for me in writing, I'd appreciate it. Okay.

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- Council Vice President Knapp,
- 5 All right. Next is the Office of Special Education and Student Services. As I addressed in my opening remarks, there was a lot of discussion. I know the Board has had a lot of 6 7 discussion. The School System has had a lot of discussion. We've met with a number of 8 representatives of the Special Ed Committee, both as a committee and as individual 9 councilmembers. And so there's an additional initiative of \$1.8 million to move to hours-10 based staffing, and there are a number of positions associated with that. We're going to 11 continue to monitor that closely. Obviously, the issue associated with secondary 12 learning centers is something we've all heard a lot about. And I think people want to 13 make sure that both resources are there to fully address the changes in Special
- Education and to track the students as they move from fifth into sixth grade so that we have the right population that's been identified. And we're going to continue to work on that with the Board in the coming year.

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- Council President Praisner,
- Councilmember Berliner.

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- 21 Councilmember Berliner,
 - Dr. Weast, as I know, you appreciate more than almost anyone the issue of legal fees -the use of legal fees. The contentiousness with which these issues seem to be fought
 out has been a source of great pain to many in the community. And there's a belief in
 certain quarters that the School System is incredibly aggressive with respect to these
 kinds of fights. I'm not in a position to judge whether it's true. But my question to you is
 whether or not you believe that there is a need to have a different relationship with this
 community that would lead to a less legalistic, less contentious I've just rarely seen
 such bitterness that has been created. And so my open-ended question to you is, Do
 you have thoughts as to how you can transform this relationship with these people?

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- Jerry Weast,
- I think the relationship has been long-standing, number one, which creates an issue -- when I look back in time and two, hasn't gotten any better over time.

3435

- 36 Council President Praisner,
- I'm sorry, Jerry. What do you mean by long time? Twelve years? Eight years? Sixyears.

39

- 40 Jerry Weast,
- 41 I look back more than 12 years.

42

- 43 Council President Praisner,
- Well, I go back quite a bit; and I think it's gotten worse.

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Jerry Weast,



No. I said it hasn't gotten any better over time.

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Council President Praisner,

Well, but I mean that it's gotten worse; that's the problem.

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16 17 Jerry Weast,

Yeah. When I look at it from a point of view, is that the numbers of children have gotten increasing and the number of desired out placements were at \$32 million for the outplacements. And a majority of our issues of contention come over an ou placement of a student to an out placement. Those haven't gotten any easier, and they've gone up in numbers. And the cost is significant. The average -- according to your OLO – is about over \$50,000. So it doesn't take very many outplacements to significantly change a budget. We do try to assure that those out placements are not only necessary, but can't be handled locally. And that is where their contention comes in. And we do everything we can -- and maybe we should continue to try to do more – to try to work on those issues. But we do have a substantial number of them from this County compared to all others statewide. But this County also has a substantial number of requests for the out

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Freda Lacey,

I would just like to provide a little bit of history. Back in the -

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Council Vice President Knapp,

placement compared to all other counties.

24 Dr. Lacey, just introduce yourself.

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Freda Lacey,

Yes. Freda Lacey, Deputy Superintendent of Montgomery County Public Schools. Just to provide a little bit of history on the legal issues associated with Special Education. In the very early 90s, there was a freeze in Montgomery County. It was caused by Special Ed litigation. The feeling was that our legal expenses for Special Education were very, very problematic. And so there was a committee that was developed that really looked at the issues of litigation. Also at that time, I had an interest in it; and so my dissertation was on the impact of the Attorney's Fees Act in the State of Maryland. I looked at four school districts: Montgomery County, Prince George's County, Baltimore City, and Baltimore County. And at that time, the then Deputy Superintendent Kathy Gemberling was very concerned about Special Education litigation, and said, "What are we going to do about it?" At that time, I shared with her that that was my dissertation; and in looking at the four school districts, I had come up with some recommendations if she wanted me to share those recommendations with her. Of course, she said she did. As a result, we found out we had an enormous backlog of cases that needed to be resolved. We had no mediation being offered in Montgomery County. And so one of the first things we did – we led the way in terms of the State in offering mediation to our families. We were the first school district to do that. We also had to bring on five law firms and just a number of attorneys to look at our backlog of cases, just to get them under control. We went from local level hearings and State level hearings to State level hearings. We have an Office of Administrative Hearings that provides oversight. So when we have



1 mediation, we get administrative law judges from the Office of Administrative Hearings 2 to preside over those proceedings. And we encourage that. We don't want to go to due process hearings because that's the first level. We want to mediate at the local school 3 4 level, and we have something in place to try to resolve handling these issues at the 5 local school level. When we can't, parents can request mediation centrally from our central office. And we're proud of the record number of cases we're resolving through 6 7 two avenues: administrative hearings where we just look at the record and try to resolve it, and through a formal process where we have administrative law judges that come 8 9 forward and try to resolve these cases very informally. Parents give; School System gives. And then finally, if we can't do that, we have to go to a due process hearing. 10 11 Those hearings are presided, again, by administrative law judges. And so what we have 12 to do is we have to present a case -- and the parents present their cases. Sometimes 13 when you look at the legal implications of this because of the Shaffer case, parents put 14 there case on first. So if a parent puts on a case with an attorney for ten days, then we 15 have to counter that probably with eight, nine, ten days before an administrative law judge that comes from that office I spoke to you about. And so a decision is rendered. It 16 17 is incumbent upon us to put on the best possible case, based on the interests of kids. 18 One of the things that happens is that when parents prevail in those hearings, if it's a 19 nonpublic placement, it's not for one year. It could be for 12 years, which would be an 20 inordinate amount of money to spend on nonpublic placements. But I think the system is 21 one that's fair. We no longer use five law firms and twenty attorneys. We had to do that 22 to get it under control so that we wouldn't have unduly expensive law process as we 23 move forward. Can we improve upon it? Yes, I think we can improve upon it; but we 24 encourage mediation.

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Councilmember Berliner,

I would just say to you, based on what I've seen in the short time I've been on the Council, I appreciate the background. And I would urge you to improve upon it. And as someone who is an attorney and believes strongly in alternative dispute resolution and mediation, I absolutely fully support that effort. And it's clear, more must be done. So I'd just leave you with that thought and that request.

31 32 33

- Freda Lacey,
- 34 Yes.

35

- 36 Council Vice President Knapp,
- Thank you very much. Okay. Moving on. Office of the Deputy Superintendent for
- 38 Information and Organizational Systems. The big items here are the Financial
- Management System, Phase II, and the final implementation of that, and the Kennedy Cluster Project that we've previously discussed.

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- 42 Council President Praisner,
- Where does the Baldridge Program show up in the budget? Is it in this what budget does it show up in?

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46 Larry Bowers,



Most of the dollars are in Office of Organizational Development.

2 3

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- Council President Praisner,
- 4 And does it show up as a line item? I couldn't find it anywhere.

5

6 Larry Bowers,

No. There's only a couple hundred thousand dollars that we have for training teams of teachers, giving teachers time off to go to one of the quality academies. So most of it shows up as subsidies –

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- 14 Council President Praisner,
- So can you break it out for me? And how do you calculate the staff time that would have been spent on perhaps something else in that calculation? Can you do that too?

17

- 18 Larry Bowers,
- 19 Mm-hmm.

20

- 21 Council President Praisner,
- Thank you.

23

- 24 Council Vice President Knapp,
- Great. Thank you. Office of Organizational Development is where the professional development pieces are managed. New initiatives here are components of other new initiatives -- primarily in other offices: support for ESOL students, staff development related to Special Education, and training of supporting services employees. There's an additional three FTEs in that office.

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- 31 Council President Praisner,
- 32 Yes, George?

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- 34 Councilmember Leventhal,
- It was recently announced that a new position had been created -- a Director of Leadership Development. Can somebody explain what that position does?

- 38 Larry Bowers.
- 39 I'll try. It's really not a new activity. This person will be in charge of all of our peer
- 40 assistance and review panels, as well as the implementation teams for our professional
- 41 growth systems. We've actually had someone who's done this work for a number of
- 42 years, and he retired. This was Bob Bastress, who this year has agreed to stay on as a
- consultant to, again, share the teachers PAR panel, the administrative and supervisory
- PAR panel, and work with the implementation teams of all of them in the implementation
- of our professional growth system. So it's a key part of our goal four in our Strategic
- 46 Plan and having that oversight and overview, including training working with principals



- and training them and supporting them on the implementation of the evaluation system.
- 2 Our priority this year is going to be on Supporting Services -- Evaluation System and
- working with principals on implementation of that.

4

- 5 Councilmember Leventhal,
- 6 I'm trying to understand what you just said, Larry. Do I understand you to say this was
- 7 an existing position and the incumbent left and the position was filled by a new person
- 8 and the previous person was brought back on as a consultant? So instead of one
- 9 existing position, we now have two people doing the same job? Did I follow that right?

10

- 11 Larry Bowers,
- No. The position this year -- the services have been provided by a consultant this year.

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- 14 Councilmember Leventhal,
- Well, this year you mean in '07?

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- 17 Larry Bowers,
- 18 '07. In '08, that's when Mr. Gainess will assume the position that is –

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- 20 Councilmember Leventhal,
- 21 That had existed previously.

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- 23 Larry Bowers,
- There's an existing position, as well as resources this year from consultants, that we'll
- use to fund it. Yes.

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- 27 Councilmember Leventhal,
- 28 But the existing position had a different title?

29

- 30 Larry Bowers,
- 31 Yes.

32

- 33 Council President Praisner,
- 34 So I guess they abolished one position and created another.

35

- 36 Larry Bowers,
- 37 Realigned dollars to pay for this support. But, again, it's not new services that have
- been provided. This is an ongoing key part of our professional growth systems and the
- implementation of those professional growth systems. For instance, the person will co-
- 40 chair the PAR panel which meets every month. This is the panel that reviews those
- 41 teachers who have been underperforming and go in front of the PAR panel in terms of
- their performance. So that's a key part of that and working with the implementation of
- 43 that program.

44

45 Councilmember Leventhal,



Okay. I like plain English. I'm trying to understand in basic language. So what you're describing, I understand, would come under performance evaluation. But the position is called Director of Leadership Development. Those don't sound like the same thing. How would an average person understand the organizational chart -- which, by the way, I would like to see the organizational chart for this office -- understand what a Director of Leadership Development actually does?

Larry Bowers,

We'll share the job description with you which will basically outline everything that I have talked about. Leadership development is a key part of all our professional growth systems. And there are really many more components of our professional growth system than just the evaluation component. It's one of six components in terms of mentoring and development and career advancement for all of our employees. So this person is going to be responsible for all of those components. For instance, in the Supporting Services professional growth system, two of the priorities this year is through a mentoring program and a career development program. Those are two of the key initiatives. So this person will help in the oversight of those components. So it's just not evaluation. Evaluation is one component of assisting people in terms of their performance and effectiveness in their position.

Councilmember Leventhal,

Okay. Two more questions related. First of all, when the decision is made to take an existing position, phase it out, have the consulting services in the interim, bring in a new person for the new position, retitle the new position so it looks to the outside world – and was in fact reported as though a brand new position in the Carver Building had been created – who initiates that? How is that decision made? Does that come from your office? Dr. Weast's office? Is the suggestion from the School Board? What's the process by which that decision is made?

Larry Bowers,

The process normally is, again, through the budget process is the primary way in which we do that and offices coming forward with a recommendation – a request -- for that position. So most of these requests come through individual offices through that type of process.

Councilmember Leventhal.

Who is in charge of the Office of Organizational Development?

39 Larry Bowers,

Jamie Virga is the recently-appointed Associate Superintendent for the Office of Organizational Development.

43 Councilmember Leventhal,

- Okay. So Associate Superintendent Virga would say, "We think this is going to work for
- our needs in terms of staff development." And he would recommend it, through the



chain, to Dr. Weast who would then propose it to the School Board in the course of the budget?

3

- 4 Larry Bowers,
- 5 It would go through his superintendent to Dr. Weast, but yes.

6

- 7 Councilmember Leventhal,
- How many layers are there between Mr. Virga and Dr. Weast? How many people do you have to report to, to get to Dr. Weast?

10

- 11 Larry Bowers,
- 12 I report to Dr. Lacey.

13 14

15

- 16 Councilmember Leventhal,
- 17 Dr. Lacey's in between. Okay. Next question and I'll stop after this. Chairman Knapp,
- when the HHS Department was before us, pointed out their central administrative
- expenses which were a lot of positions and a lot of dollars. And he very aptly
- 20 requested an organizational chart for those dollars. And I'd be interested in returning the
- favor if we could get an organizational chart for each of these offices identified here in
- central administration. And then if I have further questions, we'll ask them.

23

- 24 Council Vice President Knapp,
- 25 Okay.

26

- 27 Council President Praisner,
- 28 Why are IT Specialists positions charged to instruction?

29

- 30 Larry Bowers,
- These are user-support specialists that are assigned to schools. They maintain all of the
- 32 hardware and the infrastructure in schools.

33

- 34 Council President Praisner,
- Well, I'd like to have a conversation at some other point in time as to where we're
- placing positions as far as instructional positions. Because what I clearly want to know
- is how many people work directly in a classroom with children versus others that may
- be appearing in the instructional category. So at some point I would like OMB and the
- 39 Office of Legislative Oversight and our Council staff to begin to look at that issue.

40

- 41 Larry Bowers,
- 42 Then as you know, we follow the State guidelines in terms of categories –

- 44 Council President Praisner,
- Yeah. But I also know that among the 24 jurisdictions, there are differences. Just as
- there are differences as to what appears in the School System budget and what



appears in the County budget, there are also differences among the categories as to what shows up as administration and what doesn't. And that often people related to where the people are physically located rather than what they're doing.

4

- 5 Council Vice President Knapp,
- 6 Okay. Moving along. Office of the Chief Operating Officer. Includes Transportation,
- 7 Plant Operations and Maintenance, Food and Nutrition, Utilities, and Facilities
- 8 Management The big new initiative here is floor burnishers for every school which is a
- 9 productivity measure that will assist our maintenance folks dramatically. Number 8,
- Office of Human no. We got -- people want to know about floor burnishers. Uh-oh.
- 11 The floor burnishers are a big item.

12

- 13 Council President Praisner,
- 14 Nancy Floreen -- and then Councilmember Leventhal too.

15

- 16 Councilmember Floreen,
- 17 Thank you, Madame President. Is this a time to ask you about the fuel efficiency of
- school buses? Is this the place? As you may know -- I know when I talk about the
- capital program of acquisitions, but I want to know what the policy is in terms of
- 20 prioritization of fuel-efficient school buses and equipment generally, as well as the kind
- of fuels. I know you're doing a biodiesel pilot. But can you talk a little bit about what
- 22 initiatives the system has underway in terms of addressing this issue? As everyone
- knows, school buses are significant contributors to our air quality issues, as well as to
- some of the global warming issues as well. And we're doing a fair amount of DPWT in
- looking at this issue. Mr. Berliner is leading the charge in across-the-board initiatives in
- the County, and we'll be working together on leading the region on that issue. But tell us
- where you all are with respect to fuel economy prioritization and clean air management
- 28 for the fleet.

29 30

- Jerry Weast,
- Just as a general overview, they get very poor gas mileage.

32

- 33 Councilmember Floreen,
- 34 Yes, we know that.

35

- 36 Jerry Weast,
- Just as a general overview, there's probably not a week that goes by that people aren't
- 38 requesting more buses rather than less buses. So we already have one of the largest
- 39 fleets in the country.

40

- 41 Councilmember Floreen,
- 42 How many buses do we have?

- 44 Jerry Weast,
- 45 1265 -- and I believe that qualifies us for the ninth largest fleet in the country. And we
- have the fifth most efficient fleet in the country. But unfortunately, those big buses --



- because of the start and stop -- that efficiency is not rated on gas efficiency. That is
- 2 rated on per pupils carried. Unfortunately because of the start and stop, and many of
- 3 these buses are up in age, their fuel economy is of question. And their pollution is
- 4 significant. And so what we are trying to do always is try to figure that out and how to
- 5 space that into our capital. One of our problems becomes the ever-increasing problem
- of where to park them so we can get the most efficiency out of them and how to stage
- 7 them in because trying to run that many buses for 199 schools in this level of traffic is
- 8 problematic. And then we're having to extend hours for school days and activities and
- 9 put on more buses there. And there's ever-increasing pressure on us brought by
- 10 neighborhoods with regard to again it gets back to, Marc, what you were talking about
- 11 safety -- increased safety concerns because of the issues. So these are very
- problematic. Larry will be happy to fill you in now on some of the strategies that we're
- trying to use to one, make these buses more efficient and effective but also try to deal
- with the pollution issue because I'm extremely concerned and aware of that issue.

15

- 16 Larry Bowers,
- Just looking at vehicles other than buses, we're looking at a strategy that we will begin
- to purchase fuel-efficient vehicles. And so that's one of the strategies.

19

- 20 Councilmember Floreen.
- 21 What types of vehicles? I mean do you have a We don't have to go into all the details
- here. I think perhaps a joint Committee conversation on this would be productive. But
- 23 generally speaking, you're looking at more fuel-efficient vehicles. Well, yeah. That's all
- 24 you can buy.

25

- 26 Larry Bowers,
- In terms of the buses, as Dr. Weast said, there aren't a lot of strategies. Idling is the one
- big thing that we continue to work with our bus drivers to make sure that they're not
- 29 idling their buses to save dollars. We have been fairly aggressive in looking at ways to
- 30 utilize types of fuels that are friendlier to the environment. We've gotten some
- recognition of some grants that we actually pursued and got some funding for to
- introduce some different strategies. We are looking at the biodiesel as a pilot at the
- 33 Bethesda Depot. And the Board just approved the purchase of the biodiesel fuel. So
- 35 Detriesda Depot. And the Board just approved the purchase of the biodieser rue. 30
- 34 those are all things that –

35

- 36 Councilmember Floreen,
- How long will the biodiesel pilot go on for? When will it actually begin?

38

- 39 Larry Bowers,
- Well, we're hoping to begin it this summer.

41

- 42 Councilmember Floreen,
- This summer? And that will serve how many vehicles do you think?

- 45 Larry Bowers,
- There's about 180 vehicles at the Bethesda Depot.



1 2

2 Jerry Weast,3 We're caught

We're caught in between, and I think many people are trying to experience the biodiesel is one, the availability of the product and the mix of the product. Because the product is affected by cold weather.

5 6 7

4

Councilmember Floreen,

8 Right. I know. So you have to adjust the percentage.

9

11

12 13

14

10 Jerry Weast,

So you have to adjust it. But there's also filters and maintenance kinds of issues that go with that. Because as you start using a different product -- we're using low-grade sulfur right now – you then have to change filters. And then you've got mechanical expenses. And so we're trying to figure all that out. But we are very welcoming to come over to your Committee and talk these things through and keep working on it.

15 16 17

18

19

Councilmember Floreen,

I think we need to do that so that we can make sure that your efforts are in sync with what we've told the County staff. And that also applies to administrative-type vehicles and the like. They're easy. You don't need any SUVs. Okay.

20 21 22

Council Vice President Knapp,

Good. Mr. Leventhal.

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Councilmember Leventhal,

I appreciate Ms. Floreen's questions about vehicles, and I agree with them. The other hot topic that we hear from our constituents about in this issue area, Mr. Bowers, is school lunches. And just very briefly – I don't need an answer now – but I know you're aware of a great deal of discussion among parents -- a lot of concern about menus, whether or not their content may be healthier than fast food restaurants, the nature of the menu tends to replicate fast food restaurants -- so that even if you're eating a lean hamburger on a whole wheat bun, you're still encouraging kids to have hamburgers several times a week. And I know you've heard these concerns, but I'm in close contact with a lot of constituents around the County who are interested in more fresh fruits. vegetables, and menus that don't closely replicate fast food menus -- not simply giving children what they want -- because if you gave my 8-year-old son what he wanted, he would eat ice cream three meals a day which we don't want him to do. So trying harder to put in place a menu regime for healthy living throughout life. And what I wanted to share with you, Larry, and with you, Dr. Weast, is that – and I'll show you this link – the Physicians' Committee for Responsible Medicine recently came out with a national report card of 20 school districts around the country. Fairfax County got an A; Montgomery County got a B. I knew that would make you unhappy, and I wanted to let you know that.

43 44 45

Council Vice President Knapp,

The gauntlet has been thrown down.



2 Councilmember Leventhal,

So as with the biodiesel which we know is -

5 Councilmember Berliner,

Arlington County is using biodiesel. Okay. If Arlington's using biodiesel and Fairfax has qot better food, then –

Councilmember Leventhal,

So it can be done -- it can be done.

Council President Praisner,

15 But we won't have trans fats. (Laughter)

on Human Resources? I don't see any.

Council Vice President Knapp,

Thank you, Mr. Leventhal. Office of Human Resources Budget. The only new initiatives here are strengthening programs to certify all teachers as highly qualified. When the Committee went through the department-by-department discussion, I think everyone was quite taken aback at the level of – I think you know it, again, but this is a scale issue – hiring nearly a thousand employees each year out of this office. It's – 2,000 employees – sorry, I was even off there by a factor of 2. So 2,000 employees a year go through this office on a budget of about \$7 million, which is pretty impressive. Questions

Councilmember Leventhal,

Just a quick question. I was interested in the answers to my questions earlier about leadership development, organizational development, staff training. At some point I'd be interested if the Committee looked at if there's duplication between the Office of Organizational Development and the Office of Human Resources. I'm just noticing here that we're strengthening programs to certify all teachers as highly qualified. That sounds somewhat related; I'm trying to understand the management jargon involved here. But are we taking a look at overlap or duplication between these two efforts?

36 Dr. Weast.

Yes. And you're dealing with there with a federal title – "highly qualified" – which is different than what we're trying to do. We're trying to be highly effective.

40 Council Vice President Knapp,

41 Is it clear now?

43 Councilmember Leventhal

44 No? Okay.

Council President Praisner



It's like sustainability.

1 2 3

- Council Vice President Knapp,
- 4 It's all the context you provide.

5 6

- Council President Praisner,
- It's highly, highly. Okay?

7 8

- 9 Council Vice President Knapp,
- Next is the Department of Communications which is a newly-reorganized department.
- 11 Probably one of the most significant elements here is the new initiatives put in place: the
- 12 new Copy Plus program which creates centralized copy services that reduces time for
- school staff throughout the County. And that was pretty impressive to get the description
- of how that works and how it does actually reduce costs and time for teachers actually
- within individual schools. I see no lights. The final office is the Board of Education and
- Office of the Superintendent. The Board's amendments include one initiative for its
- office, and a total of \$71,000 for staff support for the Board of Education, which is
- 18 consistent with a number of discussions that we had last -
- 19 Council President Praisner,
- 20 I just want to say I fully, fully, fully, fully support that position. (Laughter) I fully, fully
- 21 highly, highly support this position.

22

- 23 Council Vice President Knapp,
- 24 Then just the final piece for my colleagues to reference on page 56 Recent Funding
- 25 Patterns. Essie's walked through just the various puts and takes over the last few years.
- 26 And I addressed some of this at the outset -- the various reductions that MCPS has
- taken both as a result of its Program Efficiency, Abandonment and Redirection or
- 28 PEAR process, as well as the zero-based budgeting. If you look at -- just on 57 -- over
- the course of the last four years, in FY04 the Council reduced the budget by \$14.3
- 30 million as we did across County agencies, looking at general wage adjustments. We
- reduced the budget in FY05 by \$2.4, and FY06 by \$5.6 million. And as a result of
- looking at pension adjustments last year, it was increased by \$11.7 million. And those
- outline most of the pieces that are in the budget. We could obviously spend a long time going through a lot more detail.

35

- 36 Council President Praisner,
- 37 There is a light on. So let's turn to Councilmember Elrich.

38

- 39 Councilmember Elrich,
- So for where we're supposed to be, is there going to be white smoke blowing out of the
- 41 chimney from this building? (Laughter)

- 43 Council President Praisner,
- Not until Thursday. Nothing is done until Thursday, so don't anybody walk away today
- 45 thinking it's over. Nothing is over until Thursday. And then nothing is really, really over
- until the following week because OMB and Council staff have to get their green



eyeshades out and put their green sleeve guards on and make sure that numbers add up. And nothing is final until then. I want to make sure everybody understands that.

2 3 4

1

Council Vice President Knapp, Thank you, Madame President.

5 6 7

Council President Praisner, No smoke -- black or white.

8

Council Vice President Knapp,

9 10

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12 13

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15

Thank you, Madame President. What I want to try and do right now is just to turn to either of my colleagues -- who have been quiet relatively – and just thank each of them again – Mr. Andrews for getting up to speed on a new Committee – Ms. Ervin for bringing her expertise from the Board of Education -- and just see if either of them has any brief remarks as we conclude. Mr. Andrews.

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Councilmember Andrews,

Thank you, Mr. Chairman, for the process that you followed in the last few months in reviewing the budget. There's been a lot of focus on different aspects of it: good discussion; a lot of scrutiny, which is what we should do and what we attempt to do with every budget that comes before us. There's no question up here that commitment to public education is one of the most important things we do in order to provide all the children in this County with a great opportunity to achieve their potential. The thought I would like to leave people with is this. This is not a tough year. Almost every department's budget is going up by about twice the inflation rate. And that is different from many other places in the country and in the region. So it's a pretty good year in terms of being able to provide the resources, the funds that will help us achieve the goals in education and public safety and health and human services. It's a good year. And I think that's important to underline. Whether next year or the year after will be as good is certainly up for question. We know the State is looking at a lot of cuts. And they make take some of that out on local governments. We don't know if revenues will continue to be as strong as they have. So we should recognize that these are still good times. And we've been able to make very substantial investments in this decade in a number of areas – including in the School System, particularly in class size reductions in the early grades – that I think have made and will continue to make a lasting difference. The School System is going to receive -- I think it's fair to say - at least 99 percent of its requests; and that's pretty good. So I think we need to put it in perspective. There's been some talk this is a tough year. Occasionally we hear testimony – we hear testimony a lot – but occasionally, people testify difficult year, tough budget – and, yes, we always turn some people down. But by and large, we're looking at double digit -- I'm sorry, increases that are double the inflation rate in almost every agency. And the only way that that can be sustained is if we continue to have careful scrutiny and good revenues. And part of that is dependent on revenues from other people. And that is the least of which we control. We can make efforts, and we all



need to make strong efforts in the next few months in the State. I know Ms. Praisner will continue to remind us about the importance of working hard at the State level to ensure that Montgomery County receives its fair share. And that will be especially important in the next year given the State's deficit. But let's put in perspective what the increases are proposed to be, likely to be, given where they are now. And remember that it's a pretty good year.

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- 8 Council President Praisner,
- 9 Councilmember Ervin.

10

- 11 Councilmember Ervin,
- I wasn't going to comment yet because I know we're not done, and we have about another week to go. But I just wanted to take this opportunity to say how much I
- 14 appreciate the collaboration between the Board of Education and the Council –
- specifically the Board of Education and the Council's Ed Committee. We've met many
- times, and Mrs. Navarro has attended, I think, all but one of those sessions. So I really
- appreciate knowing what it was like to be on the other side of the street through the
- budget process. So I really do appreciate all the hard work that went into this budget.
- 19 And I am anticipating that we'll all be really pleased with the results. And so I'll reserve
- 20 my comments until we get there.

21

- 22 Council President Praisner,
- 23 Okay. There are no other lights. Vice President Knapp.

24

- 25 Council Vice President Knapp,
- 26 Okay.

- 28 Council President Praisner,
- 29 So we are done with the Committee recommendations at this point. There are, as I said,
- 30 still outstanding issues. So there are funds on the reconciliation list and still some
- outstanding issues as to calculations and categories. I want to be clear that the
- 32 questions and information that I've asked for, I want on a monthly basis as far as the
- positions. And also, I would urge you to do a better job in your financial reports of
- projecting surpluses earlier than this chronic pattern of them coming in in April -- after
- 35 the County Executive has identified his budget. If you never fill those positions, if
- and enrollment doesn't come in the way projected, then that should be showing up in
- 37 September, October, November, December -- not in April. So we are in recess. We'll
- 38 come back at 1:45. Thank you.



- 1 Council President Praisner,
- 2 I think we will begin a little late and with the first item on the Agenda, which, I believe is
- 3 the Board of Health. So we are meeting as the Board of Health and I would ask Dr.
- 4 Tillman to join us at the table and anyone else you would like for our briefing to get our
- 5 semiannual briefing from the County's Health Officer. I don't know if our Chair of HHS
- 6 wants to make any comments as well. George?

7

- 8 Councilmember Leventhal,
- 9 Yes, thank you very much. We've have had a number of briefings on the issue of
- preparation for pandemic. We understand that this is a primary preoccupation for our
- Homeland Security Department as well as our Health Services Branch in the
- Department of Health and Human Services. So we look forward to that presentation.
- We've had a long morning, Dr. Tillman, so, you know, be merciful.

14

- 15 Dr. Ulder J. Tillman,
- 16 I will.

17

- 18 Councilmember Leventhal.
- 19 And then a number of the issues, a number of the other issues I think Councilmembers
- 20 have been quite recently well briefed on because of our delightful book budget
- 21 discussion yesterday. So we appreciate the work you're doing and your leadership in all
- these areas.

- Dr. Ulder J. Tillman,
- Good afternoon. I'm Dr. Ulder Tillman, the County Health Officer and Chief of Public
- Health Services in the Department of Health and Human Services. I do want to give you
- 27 my semiannual briefing and actually it's not as onerous as it looks because I was just
- adding some of these slides for background because I understand that some of you
- were not sitting as members of Board of Health when I last gave a presentation. In
- terms of avian influenza and pandemic flu and our preparedness around that, let me say
- 31 that there is no assuredness that the next pandemic would be caused by the avian
- influenza which is a virus affecting birds in Europe and Africa and some other
- continents. But this is the one that the Centers for Disease Control and Prevention and
- the World Health Organization is watching very closely because it has caused some,
- caused some human cases in terms of jumping species and there is a concern that
- once you have a novel virus that can jump species and then be spread rapidly from one
- human to another, that you could end up with worldwide influenza or the pandemic flu.
- And this slide is really just to tell you where we are now in the world with a number of
- human cases of the H5N1 influenza virus. We're up to 291 cases. I want to assure you



1 that no cases have been reported thus far in North America or the United States. But 2 what is also interesting about this slide, if you will note, that the characteristics of this 3 virus is that it is killing those who would one would think are ordinarily very healthy, our 4 young adults, so that the highest death rate is among those ages 10 to 39 and the 5 lowest is actually among the elderly. And that's a bit different. This is showing what we call a W curve rather than a typical curve which would be the very young and the very 6 7 old. Okay. Next. And this slide is actually just to point out to you that in terms of pandemic influenza preparedness, it requires all level of, all levels of government, as 8 9 well as all nongovernmental agencies, communities to work on preparing for a pandemic. It is felt to be likely that we will have another pandemic. They do happen. Our 10 11 last one was in 1968. Before that, 1957. And the big one before that was in 1918. So we are due. But we do need to continue to prepare in terms of how to be ready to stem the 12 13 impact of a pandemic and to sustain some of our infrastructure operations and to lessen 14 the impact on the economy. And for public health in particular we have to focus on how 15 to reduce the illness and death associated with the pandemic flu. We have been successful actually in this past year in having two forums, one for the business sector 16 17 that we had earlier this year in terms of assisting them in their awareness of pandemic influenza preparedness and what to do about continuity of operations. That was a 18 19 successful conference. And then last month we had a forum for healthcare providers, 20 particular private practitioners, in terms of what to think about in terms of how to be able 21 to continue their operations, essential operations with a pandemic. So those were 22 successful. We continue to have exercises with our hospitals and with others around 23 that. I just want to give to you, and you don't have to worry about the busyness of the 24 slide, but I just wanted you to be aware that now the Centers for Disease Control and 25 Prevention has moved on to a new nomenclature or category and they are now calling it 26 a Pandemic Severity Index. And by that Pandemic Severity Index where category one is like our normal seasonal influenza, that category five is like the severe influenza 27 28 pandemic we had in 1918, that that will govern how groups and agencies prepare and 29 how they gear up for dealing with a pandemic. And what's, in the next slide, what we 30 really are trying to do in public health in particular, if there were no interventions done 31 when there are signs of a pandemic come into the U.S., one would expect a high 32 number of cases as well as a relatively early peak in the pandemic. And all of our 33 mitigation efforts and planning are focused on trying to move that curve, to lower the 34 number of cases and to also delay the spread. So that with our interventions, we're 35 trying to shoot for that circle three shape to our curve. We do have some, what we think 36 is good news in that recently the Food and Drug Administration approved in April a first United States vaccine for humans against the H5N1 avian influenza and it is Sanofi 37 38 Pasteur that has developed this. It is not necessarily going to give us ample protection if 39 there is a pandemic, because what is characteristic about influenza viruses is that they are constantly drifting and shifting. And that is particularly why every year you need to 40 41 get another shot against influenza because it's different from the season before. But it is 42 hoped that this vaccine will give some early limited protection against those who are at 43 risk of exposure, whether it's ambulance workers or healthcare providers. That can give 44 us a little bit more time while it takes the almost six months to develop the specific 45 vaccine that would offer protection. Right now this vaccine is in the federal 46 government's national stock pile. It is not commercially available. And right now it is



1 targeted towards ages 18-64 years old so it's not available at this point in time for 2 children, but it is being tested. Getting back to this Pandemic Severity Index, I just want 3 for your information or background that interventions are now being geared towards the 4 level of the Pandemic Severity Index and the key to all of this is really to increase social 5 distancing trying to keep people apart so that they will not be spreading the virus one to another. So that there may be a need to cancel school and to reduce the social 6 7 contacts, such as their intramural sports or things like that. The workplace also are 8 being, those in the workplace are being strongly encouraged to do the best they can 9 around doing their work through telecommunications, identifying what essential operations must continue to function and then with as few people as possible. And also 10 11 for those at home, voluntary isolation is being encouraged for those who become ill so 12 that they will not be infecting others and there are situations, of course, where that 13 guarantine of the household members would be extended as well so that they would not 14 be exposing others. So this is just the new terms that are coming from the CDC in terms of Pandemic Severity Index. And the next slide is just kind of a mini-refresher that I'm 15 not going to go into in any detail in terms of all the different activities that we're doing in 16 17 public health to work with our partners, our hospitals and other stakeholders in terms of being prepared for the pandemic when it does come. And we'd be happy, if at some 18 19 point you want more information in terms of our partnership with the County's 20 Department of Homeland Security in terms of all of the things that we are doing around 21 communications and our surveillance and preparing our workforce. Just of interesting of 22 note that in June, we will be testing our isolation and quarantine model with public 23 safety and with our judiciary so that they can actually, as well as with the Department of, I'm sorry, we've got the title wrong for DTS it's not telecommunications but--. 24

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Council President Praisner, Technology Services.

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43 44 Dr. Ulder J. Tillman,

Technology, thank you. Technology Services, we will be working with them and they will be assisting us to see how we can actually do remote hearing for someone who is not compliant with the quarantine order and then working with judiciary and public safety in term of their respective roles as well as public health. So we will be exercising that in June. And the state will be doing a pandemic exercise the end of August of this year. So we continue to exercise and practice and refine what we are doing in preparedness. And then for your information, Montgomery County does have its Alert Montgomery or Montgomery Communication of Emergency Communication Network where individuals can put in their name, telephone and whatever communication device they have so that if there is an emergency, the County can actually do that reverse 9-1-1 and make sure that they have the information. We have actually practiced using the County government side of this in an exercise that we did recently. And we were pleased that in Public Health Services that we had all but four individuals responding to the alert and notifying us that they had received this. For your information, if you want more information about our preparedness or about pandemic influenza, these are some useful websites that you can refer to for more information. Okay.



1 Council President Praisner,

2 Thank you. We have several lights Councilmember Andrews.

3

- 4 Councilmember Andrews,
- 5 Thank you Madam President. Thank you Dr. Tillman. What have you seen so far in terms of the spread of the .

7

- 8 Dr. Ulder J. Tillman,
- 9 Avian?

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- 11 Councilmember Andrews,
- 12 Flu in terms of the countries that have shown recent cases that indicated a change in
- terms of the spread? And second, you indicated that the case fatality rate is highest
- among those between the age of 10 and 39 although it does say that almost 90% of the
- cases have been among people 40 or under it looks like, why do you, is there any
- thinking about why the case fatality rate is higher among the normally more resistant
- population or at least more healthy population?

18

- 19 Dr. Ulder J. Tillman,
- Okay. Let me answer your first question. The World Health Organization has been
- tracking avian influenza in human cases since December of 2003 and these statistics
- that I have presented with the 291 cases, that's current to April 11th. It has been --.

23

- 24 Councilmember Leventhal,
- 25 Could you repeat the number of cases please.

26

- 27 Dr. Ulder J. Tillman,
- 28 I'm sorry. 291 cases.

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- 30 Councilmember Leventhal.
- 31 Worldwide?

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- 33 Dr. Ulder J. Tillman,
- 34 Worldwide.

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- 36 Councilmember Leventhal,
- 37 Right.

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- 39 Dr. Ulder J. Tillman,
- 40 No cases in North America or the United States but primarily this has been happening in
- 41 our Asiatic countries as well as Africa and in Europe.

- 43 Councilmember Leventhal,
- 44 Madam President, could I chime in on this point? When I was last briefed on this issue, I
- was told that the cases that were known, Dr. Tillman, I just want to, if you could confirm
- 46 that this is still the case, were individuals who lived in very close proximity to birds, such



close proximity that they were likely to breathe in bird droppings or drink bird blood, which in China some people drink duck blood, so number one don't drink duck blood, but number two it suggests, you know, if you have a bird in a cage in your home or in your yard and you're in really frequent contact which is more common in some of these Asian countries than perhaps here, so if that, is what I'm describing con--.

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Dr. Ulder J. Tillman,

For the most part that is correct. And that it's really almost intimate contact with birds that they have found this. There has been investigations and a slight showing of individuals who would sleep with the birds that they sell in the market and sleep underneath homes with the birds or in the bird coop so that they did have intimate contact with them and with their excrement et cetera, so that a concern.

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Councilmember Leventhal,

We had a briefing -- where if I'm remembering correctly, there was only one known case of human to human transmission and that was a mother and a child who similarly slept together and I think the mother was breastfeeding, is that consistent with what --?.

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Dr. Ulder J. Tillman,

There are have been several more cases that have been reported and there was one in particular, I think that was last winter where they actually showed that it went from child to mother and then to some other household members so that it was not just from one human to another but also further and that was of great concern and that was being followed very closely but we haven't heard anything more like that. But this is not something that is currently affecting domestic birds. There are many avian influenza viruses, but the H5N1 and it's a high pathogenic strain, has not been identified in the U.S. at this point in time although we do have federal agencies who are monitoring and partnering with Canada and Alaska looking for the traces of this but it's not occurred as this point in time. And again the emphasis is that we've had no human cases on our continent.

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37 38 Councilmember Andrews,

So clearly the concern is the potential spread from human to human in terms of massive infections. Given, I think what I heard a little bit from George, is given that there have been 291 cases only worldwide at this point, what are the odds of it developing way beyond that in the next five years? Do you have any sense, I mean, we're preparing clearly for that potential to happen and the talk is essentially that it's only a matter of time before there is another pandemic, a flu pandemic, is there a consensus in the scientific community that there will be an Asian flu pandemic within the next few years?

39 40 41

Dr. Ulder J. Tillman,

- 42 I honestly cannot answer that question of when it will happen. But it is clear that when 43 this virus does its genetic recombinations so that it can easily adapt to human bodies 44 and also when the mortality rate tends to drop so that people don't necessarily die, you
- 45 know, within four to eight days. But once it is able to be transmitted from human to
- human rapidly, that is when we can probably have an explosive outbreak of the virus 46



because of the way our world has become smaller, they way we have the transit by plane and other mechanisms and that it would be able to go very rapidly. And that is actually why a lot has been done in terms of how do we monitor people coming into our country? How soon do we get word from the World Health Organization and how well do other countries report that they have outbreaks but I honestly cannot predict when it's going to happen.

7

- 8 Councilmember Andrews,
- 9 Okay. I think it's a significant point that actually if the fatality rate decreased it might well lead to an increase in the number of cases.

11

12 Dr. Ulder J. Tillman,

13 That's right.

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- 15 Councilmember Andrews,
- 16 Because people --.

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- 18 Dr. Ulder J. Tillman,
- 19 That's right.

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- 21 Councilmember Andrews,
 - Are out with the flu, they're around with the flu more and there are more people they're in contact with over a long period of time clearly if they're not so knocked out by the flu, either literally or over a period of time, so. One other question, that is why again, has there been any conclusions drawn about the differences in the case mortality rate among the different age populations?

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- 28 Dr. Ulder J. Tillman.
 - Yes. There have been some hypotheses primarily looking at the 1918 pandemic and why so many young adults died suddenly with that and it was basically felt that in the young healthy individuals that it was the powerful reaction of their own immune systems that basically compromised them and that they would go into pulmonary edema or some other destabilizing conditions and that if they did not have such strong reactions to the virus, they might have been able to last longer. So that is, that's a theory. But that is the feeling that the healthy ones who got it had a very strong immunologic response to try and fight it off, but because of that strong response and the cascading effect that you have in the human body, that they went into pulmonary edema and then died very quickly. So that hypothesis is there.

38 39

- 40 Councilmember Andrews,
- 41 Okay.

- 43 Dr. Ulder J. Tillman,
- 44 And I also want to just emphasize again, that the avian influenza is very much different
- from our seasonal influenza so we're not really talking about the same thing. We hope



that we don't continue to go towards wider spread of an avian influenza effecting

2 humans.

3

- 4 Councilmember Andrews,
- 5 Sure.

6

- 7 Dr. Ulder J. Tillman,
- 8 Okay.

9

- 10 Council President Praisner,
- 11 Councilmember Berliner.

12

- 13 Councilmember Berliner,
- 14 Along these same lines Dr. Tillman, you said in your statement when the pandemic flu
- 15 comes to us, so your testimony, I think reinforces, it will come, is your judgment; is that
- 16 correct?

17

- 18 Dr. Ulder J. Tillman,
- 19 Yes.

20

- 21 Councilmember Berliner,
- 22 And when we're speaking of pandemic flu, we are speaking primarily of avian flu?

23

- 24 Dr. Ulder J. Tillman,
- 25 Not necessarily.

26

- 27 Councilmember Berliner,
- 28 Okay.

29

- 30 Dr. Ulder J. Tillman,
- We are speaking of a flu virus that will be new to humans, that has jumped species and
- that reinforces that it's new, something we've not been exposed to before and that it can
- be guickly transmitted from human to human.

34

- 35 Councilmember Berliner,
- 36 And so the primary example of that is the avian flu?

37

- 38 Dr. Ulder J. Tillman,
- 39 That's correct.

40

- 41 Councilmember Berliner,
- Do we have any other examples of that at this point in time in the world?

43

- 44 Dr. Ulder J. Tillman,
- Not that I'm aware of, no.



1 Councilmember Berliner,

Okay. So this entire effort with respect to pandemic flu is in response to the avian flu and the possibility of others coming in their wake?

Dr. Ulder J. Tillman,

Yes, let me correct though, historically, there have been concerns and you might have heard about it I believe it was in the 60s about the swine flu and that is where it jumped from pigs to humans. And there is a concern that pigs can also be a seat of this spread and not just birds. So, there have been cases historically. And that's why I was saying in '57 and in '68, we had milder pandemics, but they did occur and they did cause death.

Councilmember Berliner,

How much of your efforts and that of your Department is devoted to the pandemic flu set of issues would you estimate?

Dr. Ulder J. Tillman,

We do a great many things in Public Health Services, so I've not really estimated percent time, but we do have a team that works on emergency preparedness. But in addition to pandemic flu, they work on preparing for any biological disaster as well as natural disaster and they work with the County's Homeland Security Department. But we have grown to the point that we have those who, all of our Public Health Service employees have been trained around emergency preparedness. We have those capable in school health services as well as in environmental license and regulation as well as communicable disease control and our community health nursing to be prepared to go into action. So we do have various exercises each year to test that. But overall percentage of time, I would have to say that it's got to be less than 20% effort, generally because we do --.

29 Councilmember Berliner,30 Your own personal time?

Dr. Ulder J. Tillman,

I have delegated my Deputy Health Officer to do most of the emergency preparedness concentration. But we do attend monthly meetings with COG. And I have other staff that attend the monthly meetings with the hospitals.

37 Councilmember Berliner,

38 Thank you Dr. Tillman.

40 Council President Praisner,

Okay, you want to move on?

43 Dr. Ulder J. Tillman,

Okay. The Maternity Partnership, I know that the HHS Committee was briefed on where

we are with this program so that this is really just a quick summary in that we now have

46 three hospitals that are participating to provide prenatal care to women. We have



- 1 Washington Adventist that's now on tap to see a thousand uninsured low income
- women and Holy Cross Hospital 1,500 Shady Grove Adventist 200. We are still
- 3 struggling with the challenge of geographic access for all of our women in the program
- 4 but we certainly have the capacity at this point in time to see upwards of 2,700 women
- and we are estimating that we will most likely see 2,400 women this year. You know, we
- 6 had concerns when the County Council gave a Supplement last year because the state
- 7 had disenrolled some women who were immigrants, legal immigrants but in the country
- 8 less than five years. They reversed themselves November 1st of last year so that those
- 9 women are now able to enroll in the state program. So now we don't have as great a
- crisis as we once thought. But we are continuing to support this program. Consequently,
- since the state reversed themselves, they also reversed themselves in the immigrant
- grant that they gave us that was going to help us to see more women. But County
- 13 Council, County Executive has supported us to continue to be able to see low income
- uninsured women on Maternity Partnership. We will be having a meeting soon with both
- 15 Adventist Healthcare and Holy Cross Hospital to further discuss how women are being
- triaged to them and the geographic access issues that we have around the program.
- But it's going very well at this point in time. This next slide is just in terms of the cost per
- client that we are serving in terms for FY08 it will be at \$931 per client and that is doing
- 19 essentially the 50% share of the County to the overall operations that they are doing.

21 Councilmember Leventhal.

I just want colleagues to note, I mean, it is less than a 50% share and the balance is being borne by the hospitals and it comes right out of their bottom line, if we can go back to the last slide.

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Dr. Ulder J. Tillman,

What is not --.

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Councilmember Leventhal,

When we look at this, this is one more piece in the puzzle that is creating these very, very significant burdens for hospitals because of the amount of uncompensated care they're providing, in this case prenatal care.

32 33 34

- Council President Praisner.
- Yeah, I think though that on that point, that's very true. What we need when we have the
- conversation with the Cost Review Commission and the whole Commission is to
- understand the extent to which hospitals can, through their rate structure, calculate in
- the extent of uncompensated care and have that understanding and it varies.

- 40 Dr. Ulder J. Tillman,
- In their charity policy as well, that is true. Now, this slide does not include some of the
- 42 governmental costs that we also contribute in terms of the dental care that we provide
- for these women and the case management services. But this is for the prenatal care
- specifically at that amount. And I've already talked about the next slide in terms of what
- 45 the state has or has not done in terms of supporting them. For Montgomery Cares,
- 46 you've already had a discussion on this, so there's not too much I want to say about it,



- other than we do have the third-quarter user statistics that we're now at 11,031
- 2 unduplicated users. So we're now projecting that we would be seeing about 15,100 and
- 3 some by the end of this fiscal year. We also have the information from the Rand
- 4 evaluation that had both strengths and deficiencies but basically they're saying that the
- 5 clients who are using our Montgomery Cares program are satisfied with the care and
- 6 they are satisfied with the time spent by their providers. What they are concerned about
- 7 is the access to the program, which makes sense when you consider the numbers of
- 8 uninsureds that we have estimated in the County and that it is difficult for them to get
- 9 appointments or available slots and what we are working on is in terms of the translation
- or interpretative capabilities of our clinics as well as the data collection and that gets into
- the accuracy of the data that we report to you from time to time. Our clinic -- .

12

- 13 Councilmember Leventhal.
- 14 Can I just stop on that with a question? Telephone access to appointment scheduling is 15 a problem, that's a staffing problem, appointment availability is a facility problem.

16 a problem, that

Dr. Ulder J. Tillman,That's correct.

19

- 20 Councilmember Leventhal.
- And we've talked about that. When are we going to have a website for Montgomery
- Cares? I don't see any constraint that is preventing us from getting that up and running.
- 23 Why don't we have it yet?

24

- 25 Dr. Ulder J. Tillman,
- The design is there. This is an odd thing to say after some of the discussions that we've
- 27 had in the past day and week, but it's actually a funding allocation issue in terms of how
- we can move forward because the website itself, other than a line for communications
- was not a definite line item in our budget, but we are working towards that. We do have
- 30 the design as I said. We are working on getting estimates from the consultant on what it
- would cost to do the full blown website.

32

- 33 Councilmember Leventhal,
- 34 Right.

35

- 36 Dr. Ulder J. Tillman,
- They've given us amounts.

38

- 39 Councilmember Leventhal,
- 40 Experience with mounting a website for my campaign last year. The total cost was
- 41 about \$2,700.

42

- 43 Council President Praisner,
- Well, it depends on upon what you're doing.

45

46 Councilmember Leventhal.



We're not talking about a massive budget item.

1 2 3

- Dr. Ulder J. Tillman,
- Well, no, but we are talking about a website that has access for our providers and those
- 5 who refer as well as for clients in the different languages that we're trying to grapple with
- 6 as well. They already have the brochure done. We have the brochure coming out in
- 7 various languages. We're trying to move that to a website. But there are also some
- 8 issues that when you start talking about the provider port and the client port that we
- 9 have to address the health literacy issue for clients and what can be made available to
- us. And it's basically more of a priority issue, you might say, in some of the other things
- we've been working on in terms of the policy issues and working with the board and
- then just trying to build this in and get us there.

13

- 14 Councilmember Leventhal,
- When might we have the website up?

16

- 17 Dr. Ulder J. Tillman,
- 18 Should be in FY08 deliverable. .

19

- 20 Council President Praisner.
- 21 Councilmember Knapp.

22

- 23 Councilmember Knapp,
- Thank you Madam President. In your last slide, you talked about kind of the Rand Corp.
- baseline evaluation report and I'm glad we're asking people what we think but with all do
- respect, it's a group of folks who didn't have access to care before, I'm guessing the
- 27 notion that patients were satisfied with all these elements, I would hope that would be
- the case because the alternative was not accessing the care at all and so it seemed that
- we ought to have a little more critical analysis as to how that was, how that moved
- 30 forward.

31

- 32 Dr. Ulder J. Tillman,
- They are actually asked in a little more detail than that because they're trying to grapple
- with this issue about the quality of the healthcare that they are receiving so they are
- 35 trying to get patient perspective but they are also looking at the medical records and the
- 36 electronic record and trying to look at what that --.

37

- 38 Councilmember Knapp,
- 39 So, there's more to the notion of the quality of the care that was delivered.

40

- 41 Dr. Ulder J. Tillman,
- 42 Yes.

43

44 Councilmember Knapp,



I guess that's what I would like to try and get to because if I can't go anyplace and I go here, I'm going to be satisfied because it's better than the alternative but I just, how we actually measure what happens once they get there and is it really good care --.

4

- 5 Dr. Ulder J. Tillman,
- Right. We are actually trying to begin to follow various chronic diseases. We're starting with diabetes and to see how does that change the outcome --.

8

- 9 Councilmember Knapp,
- 10 Okay.

11

- 12 Dr. Ulder J. Tillman,
- 13 For those clients before and after.

14

- 15 Council President Praisner,
- 16 Councilmember Leventhal.

17

- 18 Councilmember Leventhal,
- 19 Could we please have copies of that baseline evaluation report distributed to
- 20 Councilmembers?

21

- 22 Dr. Ulder J. Tillman,
- 23 It actually was distributed on the first session that we had for the Public Health Budget.
- 24 It was in your packet.

25

- 26 Councilmember Leventhal,
- 27 The budget packet?

28

- 29 Dr. Ulder J. Tillman,
- 30 Yes it is there.

31

- 32 Council President Praisner,
- 33 Okay.

- 35 Dr. Ulder J. Tillman,
- And as I said, that we are working with responding to the findings of the Rand
- evaluation so that in addition to trying to increase the capacity of the clinics to expand
- their physical capacity, their telephone systems and their client space and to do
- 39 strategic and financial planning, we are also making available to all of the clinics, the
- 40 use of the language line as we continue to work with them in terms of the recruitment of
- 41 their staffing, that is diverse and the electronic medical record is also being upgraded to
- 42 eliminate any dual data entry. And I should warn you ahead of the time that that
- conversion is coming online by the end of May or sometime in June. We may, again,
- see different outcome numbers or numbers of clients who are enrolled at Montgomery
- 45 Cares as we go closer and closer to more accurate counts. But we do still have two
- 46 clinics that do not use the CHL Care Electronic Medical Record and that's Holy Cross



1 Health Center as well as Community Clinic Incorporated. I wanted to give just a touch of 2 some of the accomplishments that have been occurring in our minority health program 3 and initiatives. I know that there was a briefing session last year, but I just felt that it was 4 timely to give you some information in terms of things that have been accomplished. 5 You know, the African American Health Program came into being in 1999. It has these 6 five coalitions that it focuses on with a large community effort. It first got started with its 7 infant mortality and it is making a lot of progress in terms of its diabetes program in 8 terms of providing nursing consultation, nutritional consultation to members of our 9 community. And what, that I wanted to, the next slide, Jenny, in terms of diabetes selfmanagement education program, they've now been able to expand this Diabetes Diner 10 11 Club, Dining Club to three sites in the County. And basically they help individuals 12 prepare tasty meals that are in compliance with the diabetic guidelines and it has been 13 very popular with them. Also, something that I was pleased to see and that in a 14 collaboration with Uniform Services, University of Health Sciences, USUS, that the African-American Health Program has submitted a draft manuscript for publication in 15 some of the work that it's done around hypertension. And they have been screening 16 17 individuals in a number of health fairs and have found that 60% of those blood, those 18 getting blood pressure screenings actually were not in control and fell into the group of 19 prehypertensive levels where they needed to be followed and there are more strict 20 guidelines now in terms of hypertension and prehypertension. And this group along with 21 USUS have identified individuals who need to be seen by a healthcare provider so that 22 they have gotten some efforts underway in a collaborative to get better, tighter control of 23 hypertension and prehypertension in the African American community. And that also 24 includes African immigrants and those from the Caribbean as well that are being 25 identified. In the Latino Health Initiative, this is the long list of the various programs that 26 they have been working on. This group came into being in 2000 and they have a very strong Latino Health Promoters Program. The Health Promoters Program is nationally 27 28 recognized as a model and has been very successful in which lay individuals receive 29 training and then they can do education outreach to their respective communities. And 30 this has been an effective program for them. They also have done very well for the 31 Department and for the County in terms of what we call a System Navigator Interpreter 32 Program. And this is where they have trained individuals who can do the interpretation. 33 They have a buddy system where individuals who do not speak English but only 34 Spanish can call and get information about the resources, health resources and the 35 Department of the County and then be referred. And then for those who need 36 interpretative skills, these interpreters accompany them to their health appointments and do the interpretation. So that has been successful. And you've also heard about the 37 38 Foreign Trained Nurses Pilot Program. And that program started with a culvert of 25. 39 They now have six nurses who now are licensed in the state of Maryland to function as 40 RN's and not as CNA's or non-medical fields, so we're making progress in that program 41 as well. Next slide, Jenny. And the Latino Health Initiative does have a strategic plan. 42 They do have a blueprint in place. They are working with George Washington University 43 in terms of their data and an evaluation of where they are at this point in time now that 44 there's some six to seven years post establishment. And next, Jenny. For the Asian 45 American Health Initiative, they have been in a affiliation with the, oh, I should also say about the Latino Health Initiative, that they also have worked with the University of 46



- 1 Maryland on the state's first Latino cancer survey and so they have added to
- 2 information that the state does in terms of their annual cancer survey by providing that
- 3 targeting the Latino population. And for the Asian American Health Initiative they have
- 4 an affiliation with the University of Maryland that has done a needs assessment for them
- 5 and they have identified through their needs assessment, that not only do they need to
- 6 be focusing on their strategic planning, but also to continue to focus on their cancer
- 7 awareness and outreach and training and screening as well as their hepatitis B
- 8 outreach and education and screening. And we do have national statistics that hepatitis
- 9 B has a higher prevalence of going to liver cancer in our various Asian groups. So they
- 10 have put a great deal of emphasis on that as well. The next slide is just highlights of the
- 11 Asian-American cancer program, which actually predated the Asian-American Health
- Initiative that got underway in 2004 so it's in its third year for the initiative. And that's 12
- really it. 13

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Council President Praisner,

Okay. I see no other lights. So thank you all very much. Thank you and staff behind you sitting in the audience for your work. I think these briefings are very helpful to us as we look both at the programs we're funding and also at the state of health in Montgomery County. We need to move at this point to the next item on the Agenda, which as the Board of Health, is the Regulation restricting trans fat use in eating and drinking establishments. And I'll turn it over to the Chair of the Health and Human Services

21 22 Committee, Mr. Leventhal.

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Councilmember Leventhal,

Thank you Madam President. I will ask Councilmember Trachtenberg in just a moment for any of her comments, she's taken the lead on this issue. We are not the first, what the Health and Human Services Committee does recommend the adoption of this Board of Health Regulation and Councilmember Trachtenberg will be describing what represents actually the unanimous agreement of the Committee with some new language that will be presented to the Committee. We are not the first jurisdiction to require the elimination of trans fats in restaurants. The city of New York has done so and the city of Philadelphia has done so. We have been working closely with the Center for Science and the Public Interest, its Director Michael Jacobson was here to testify and was here during the Committee's markup and we appreciate the work of that important national advocacy organization in raising the consciousness of the public about health effects of diet and nutrition. I want to thank some people who are here today, Melvin Thompson from the Maryland Restaurant Association was very constructive in his comments and in the input that he conveyed to us. We had several of his members involved in the discussion and I think we had a very constructive dialogue and I believe I'm able to report today that the Maryland Restaurant Association does not oppose the regulation that we're bringing forward. So I think that's a very positive step. And with that, let me congratulation Councilmember Trachtenberg who will describe this very important piece of legislation.

43 44 45

Councilmember Trachtenberg,



1 I want to start off by thanking our Committee Chair for his effort on behalf of this 2 regulation as well and I want to acknowledge Councilmember Berliner who also worked 3 with us in the Committee on this very important regulation. I would ditto everything that 4 Councilmember Leventhal has stated but what I would like to do at this point is to speak 5 a little bit about some of the issues that were raised in the worksession and I believe in 6 summary the two areas that we focus primarily on were implementation dates to make 7 sure that we were working with the industry and giving them reasonable time 8 recognizing that there were some complex issues around the production of baked 9 goods over actual preparation of food using cooking substances. And what we decided to do was to keep the Bill language such that the implementation that related to the 10 11 preparation of food would start January of '08 and the implementation relating to baked goods would start January '09. And I know Councilmember Berliner had recommended 12 13 some language during that worksession to, again, give certain people additional time 14 with an application made to the Health Department. After the worksession, my staff and I actually did some additional research, talked with some folks out of the New York City 15 Department of Health, also spoke with the County Attorney's Office and including Mr. 16 17 Rodriguez who is about to join the staff there. And I have an amendment, which I 18 believe all of you will get a copy of. I believe it was also circulated within the Council 19 offices yesterday afternoon. Simply what this language would do is make an application 20 possible, rather an extension possible for anyone who would apply and they would have 21 an extension for up to a year. In other words, rather than ask the Department of Health 22 to certify that such an extension was appropriate, it was recommended to me and to my 23 staff that what we simply might want to do is just let people make the application and 24 automatically receive the extension for up to a year but the other side of it would be that 25 there would be some notice in the public setting in the restaurant that they indeed had 26 such an extension. And it's as straightforward as that. I believe there was some 27 additional language as well about a Department may charge a fee to process the 28 request. But, again, nothing more specific than that. And so at this time as 29 Councilmember Leventhal indicates, this is the language that the HHS Committee is 30 supportive of. So the regulation before you today is as amended.

31 32

- Council President Praisner,
- So the amendment in front of us is actually the Committee's rec, has been incorporated into the Committee's recommendation?

35

- 36 Councilmember Leventhal.
- Committee members, Mr. Berliner I believe concurs, he can so state if not, unanimously recommend this amendment to the full Council.

39

- 40 Council President Praisner.
- Okay. So what is before us is the language as amended twice.

42

- 43 Councilmember Leventhal,
- 44 Right.

45

46 Council President Praisner,



- 1 Amended by the Committee originally and then amended most recently by consensus of
- 2 the Committee to, so it is a Resolution that has been amended by the Committee with
- 3 the most recent language changing Section H, which is on Page 4 and Section I.

4

- 5 Councilmember Leventhal,
- 6 Before we go Madam President, I'm going to conjure up Neal Potter here on Circle 1, 7
 - the Board of Health, the spelling on Health, there's a typo there.

8

- 9 Council President Praisner,
- 10 Right.

11

- 12 Councilmember Floreen,
- No X's in it. 13

14

- 15 Councilmember Trachtenberg,
- Yeah, okay. Yeah, I didn't notice that, George. 16

17

- 18 Council President Praisner,
- 19 Well that's why we all at different times have to play Councilmember Potter.

20

- 21 Councilmember Leventhal,
- 22 Right.

23

- 24 Council President Praisner,
- 25 Takes us all to be the equal of Councilmember Potter.

26

- 27 Councilmember Trachtenberg,
- 28 I see that.

29

- 30 Council President Praisner.
- 31 Okay. Anything else? Anybody find anything else? Alright there are some lights.
- 32 Councilmember Floreen.

33

- 34 Councilmember Floreen,
- 35 Thank you Madam President. I appreciate the initiative here. I think it's a great idea. It's
- 36 certainly solved a debate within my household about butter versus margarine. I won.
- You all will be glad to know. But I have some questions about the substance of the Bill 37
- 38 and about the implementation. As I understand it this Bill is patterned after the New
- 39 York initiative. Apparently in New York, material, food that has it lists less than half a
- 40 gram of fat, trans fat is not considered to contain artificial trans fat in New York
- 41 apparently. According to Circle 37 at least.

42

- 43 Amanda Mihill.
- 44 That's correct.

45

Councilmember Floreen, 46



1 Actually that was a Bill for Maryland--.

2 3

- Council President Praisner,
- 4 Yeah, that didn't pass.

5

- 6 Councilmember Floreen,
- 7 It was a New York standard too, according to that piece, on Circle 38. Does this have

8 the similar intention?

9

- 10 Amanda Mihill,
- Yes. If you look on Circle 2 under section A, 2C, it specifically excludes food that 11 contains less than point 5 grams of artificial trans fat. 12

13

- 14 Councilmember Floreen,
- Oh, okay. Okay. Then my question is, and I'm just going to display my total ignorance 15 here, Ms. Tillman, what do we manage in terms of food management in eating and 16
- 17 drinking establishments now, what do we do as a County?

18

- 19 Dr. Ulder J. Tillman,
- In Montgomery County as and the rest of the state of Maryland, we do follow state 20
- 21 guidelines to protect the safety of food. We actually follow a hazard analysis and critical
- 22 control point model, which essentially prioritizes our food service establishments of
- 23 those that have high priority facilities that could have a tendency to cause more readily,
- 24 if they are not adhering to food safety practices, harm to individuals in terms of causing
- 25 disease. We have these food service establishments broken out into high priority,
- 26 moderate and low and we do inspections of them so that generally they have two to
- 27 three inspections if they're in high priority facility.

28

- 29 Councilmember Leventhal,
- 30 Per year.

31

- 32 Councilmember Floreen,
- 33 Is this for a year?

- 35 Dr. Ulder J. Tillman,
- 36 Two to three inspections per year. And we also respond to complaints. Before a
- 37 restaurant can open, they do have to submit a plan of the design and the practices and
- 38 we do have environmental health inspectors who review those plans. They go through a
- 39 permitting process. We do license all of our food service establishments. I would say on
- 40 average when one inspects a restaurant that it takes at least an hour in terms of that
- 41 inspection to follow that model to make sure that there aren't any potential practices or
- 42 arrangements or setups that would cause harm and cause the food to become
- 43 contaminated or to have bacterial contamination and cause illness. So that's simple
- 44 things in terms of the temperature of their washing machines, dishwashing machines
- 45 that that has to be monitored. Are they keeping foods cold when they should be cold
- and at the proper level and when they are heated that they're kept at the proper level. 46



- 1 Not leaving foods out uncovered and at the improper level, those sorts of things are
- things that are inspected. So we do that. And in addition to that along with our County's
- 3 smoking ban ordinance, we do check for the postage that they've got, the signage so
- 4 that they have the signs about no smoking. We can do a quick visual and sniff test to
- 5 find out and make sure that no smoking is occurring in the food service establishments.
 - So we do that as well. So it's one to two hours of an inspection.

6 7

- 8 Councilmember Floreen,
- 9 So, do you inspect all restaurants in a course of a year?

10

- 11 Dr. Ulder J. Tillman,
- All, well, we try, all licensed restaurants. We have presented before to the Council and
- to the HHS Committee, that we are able now with some additional staff that we have to
- inspect 85% of the mandated.

15

- 16 Councilmember Floreen,
- So if you're going around anyways, why do you need, let's see, there's a fiscal and tax
- statement in here that says this would cost us about \$215,000 a year.

19

- 20 Amanda Mihill.
- 21 Circle 5.

22

- 23 Councilmember Leventhal,
- 24 Could I just jump in there because we dealt with this in Committee, we asked exactly
- 25 the same question. It's an apt question and the answer was a simple arithmetic exercise
- that was that the checking for the oils and the ingredients was going to add about 15
- 27 minutes to the average inspection. There are 2467 food service facilities. They're each
- 28 going to be inspected two to three times a year and it was just simple arithmetic, you
- were just adding work hours.

30

- 31 Councilmember Floreen,
- 32 Except that she just said that they're not all inspected three times a year.

33

- 34 Councilmember Leventhal,
- Well we did, I tried to double-check their math as well in Committee. So, I mean, I just
- want to reassure the Council that we did address this point in Committee and I took out
- my calculator and whipped it out and was skeptical and double-checked the arithmetic
- and it was just an arithmetic exercise. It adds time to the inspection and so they have to
- 39 add a couple work years to account for that time.

- 41 Dr. Ulder J. Tillman,
- 42 Let me also add in addition to the actual inspections, that to implement a new program
- is going to require us to develop the forms and the process of what that additional
- inspection will be. This will be in addition to the state inspection. We need to do some
- 45 public information, the training of our own inspectors as well as the training of the food
- 46 service operators in terms of what is a trans fat and how to comply. What I don't think is



- in your packet, is that in New York state, it actually took them three years to get to
- where they are and they began in mid 2004 in terms of meeting with their Food Service
- 3 Advisory Council in terms of what they wanted to do. They spent a year in terms of
- 4 education of their food service operators in terms of what is a trans fat and how do they
- 5 get rid of it, how you comply. Then they'll be implementing their program this July, but
- 6 they also have training programs that they are still planning, not just for their food
- 7 service operators, but then in terms of the baked goods by fall of this year, they will
- 8 have training in conjunction with a culinary school to help those chefs in terms of how to
- 9 cook with the proper oils. So it's not just you start it and do it. There's got to be some
- preparation in terms of how to get both our staff and the food service establishments
- 11 ready for this.

12

- 13 Councilmember Floreen,
- Do we do any other kind of training for restaurants?

15

- 16 Dr. Ulder J. Tillman,
- 17 Yes, we actually have a food management program and we do certify food managers of
- food service establishments. So every three years they have to, first they get trained,
- 19 they get certification every three years, they have option of either taking a test or doing
- refresher courses. So we have that in place as well and we do that with Montgomery
- 21 College.

22

- 23 Councilmember Floreen,
- 24 So this would be added on to that?

25

- 26 Dr. Ulder J. Tillman,
- This will need to be added on somehow.

28

- 29 Councilmember Floreen,
- 30 I guess the new language would require you to explain all this to all the restaurants and
- then tell them that if they wanted delay of up to one year of this anti, no trans fat
- requirement, they just need to send in a piece of paper apparently.

33

- 34 Dr. Ulder J. Tillman,
- No, it's my understanding that the amendment only affects the baked goods. So it's that
- 36 2009 deadline of the foods that are used in deep frying of yeast dough and cake batter.

37

- 38 Councilmember Leventhal.
- 39 Could I clarify on that point?

40

- 41 Dr. Ulder J. Tillman,
- 42 Is that not correct?

- 44 Councilmember Leventhal.
- No, I'll walk Councilmembers through this because this is an important point. If you go to
- 46 Circle 4, the foods that are covered in the most recent amendment from the Committee,



- which we have in front of us, it addressed the request for a waiver, a delay of up to one
- 2 year applies to any food covered by Subsection G 2B which is on Circle 4., which is
- 3 other foods containing artificial trans fat. So it does not cover point one which is oil
- 4 shortenings, margarines with artificial trans fat that are used for frying or in spreads.
- 5 Those are the first things that have to go. They have to go right away. So frying oil,
- 6 margarine with trans fats, those are gone. The doughnut issue which we heard about,
- 7 the doughnuts are the deep fried baked goods. And then anything else, now those may
- 8 be baked goods, they may be cookies, they may be other food items which are not fried
- 9 in trans fat and that's what the one year extension applies to. We were told that there
- were certain products that are for sale now, Sara Lee cheesecake was offered as an
- 11 example.

12

- 13 Councilmember Floreen,
- 14 There's been a lot of talk about Sara Lee.

15

- 16 Councilmember Leventhal,
- 17 Yeah.

18

- 19 Councilmember Floreen,
- 20 And I think that's a good thing to talk about.

21

- 22 Councilmember Leventhal,
- 23 Which, as yet, they're not able to substitute for. So, you can apply to serve Sara Lee
- 24 cheesecake and get an additional year.

25

- 26 Councilmember Floreen.
- Well, that's what I -- .

28

- 29 Council President Praisner,
- Wait, let her finish her questions and then each of the Committee members who wants
- 31 to comment, can. Go ahead Nancy.

32

- 33 Councilmember Floreen,
- Well, just being, reading the new language it says, you can request a delay of the
- applicability of this regulation to any food covered by Section G 2B, G 2B is all other
- foods containing artificial trans fats. So it doesn't apply to the deep frying of yeast
- dough, I guess that's doughnuts?

38

- 39 Council President Praisner,
- Who wants to answer that? One of you, doughnuts, yes or no?

41

- 42 Councilmember Leventhal,
- 43 What about doughnuts?

- 45 Councilmember Floreen,
- 46 Deep frying of yeast dough is doughnuts?



1

- 2 Councilmember Leventhal,
- 3 That's a doughnut, right.

4

- 5 Dr. Ulder J. Tillman,
- 6 Yes.

7

- 8 Councilmember Floreen,
- 9 And then –.

10

- 11 Councilmember Leventhal,
- 12 No it doesn't apply to doughnuts.

13

- 14 Councilmember Floreen,
- 15 It says or cake batter. So if you -- .

16

- 17 Councilmember Leventhal,
- Waiver would not apply to a doughnut. That's correct.

19

- 20 Councilmember Floreen,
- 21 But would it apply to a cake?

22

- 23 Dr. Ulder J. Tillman,
- 24 Please ask for clarification, I thought that it was the oils that made those things that
- came under A, but that the doughnuts themselves could fall under B. Doughnuts and
- cakes. That's the way it was explained to me. But I'll defer to.

27

- 28 Council President Praisner,
- Yes. That's the way the language is. A is the cooking process. B is the content.

30

- 31 Councilmember Leventhal,
- 32 Yeah.

33

- 34 Dr. Ulder J. Tillman,
- 35 Right.

36

- 37 Councilmember Leventhal,
- 38 Yeah, that's correct.

39

- 40 Dr. Ulder J. Tillman,
- 41 Right. Right. That's what I meant.

42

- 43 Councilmember Floreen,
- Well, so if, oils or shortenings used for cake batter, is that what you mean here?

45

46 Council President Praisner,



1 No, used for deep frying.

2

- Councilmember Leventhal,
- Well, what I understand about the --. See, there's two issues with doughnuts.

5

- 6 Councilmember Floreen,
- 7 You mean a cake doughnut?

8

- 9 Council President Praisner,
- 10 Yeah.

11

- 12 Councilmember Leventhal,
- Okay, look, there's two issues with doughnuts, okay.

14

- 15 Council President Praisner,
- Right. You're making me hungry here.

17

- 18 Councilmember Leventhal,
- 19 The trans fats --. Well, let's have one speaker at a time. Whoever you want Madam
- 20 President, I'll defer to someone else --.

21

- 22 Council President Praisner,
- 23 Go ahead. Mr. Leventhal, you're Chair of the Committee.

24

- 25 Councilmember Leventhal.
- 26 Right.

27

- 28 Council President Praisner,
- 29 Go ahead.

30

- 31 Councilmember Leventhal,
- Right. My understanding and there may be food preparation experts who understand it
- better than I do, trans fats are used for a couple of purposes. It's a relatively cheap
- cooking oil number one. Number two it tends to increase the shelf life of a baked good.

35

- 36 Councilmember Floreen,
- 37 Right.

- 39 Councilmember Leventhal,
- 40 So if your doughnuts for the most part, you serve daily, okay, so the issue with
- doughnuts, Dunkin Donuts contacted us and they had not found a cooking oil that was
- 42 as good for them to fry the doughnuts in yet as trans fat. So for the most part with
- doughnuts because doughnuts don't sit on the shelf for a long time, they will not be
- covered. They will not be covered under the one year extension. For the most part the
- one year extension is going to apply to, as Dr. Tillman said, food items in which trans
- 46 fats are present. It's possible that a doughnut might have trans fat in it if it were



packaged and sitting around for a long time, but for the most part doughnuts are baked every morning and consumed every day and they're fried in trans fat.

3

- 4 Councilmember Floreen,
- 5 Okay. I'm more confused then.

6

- 7 Councilmember Leventhal,
- 8 Well, I'm sorry to hear that.

9

- 10 Councilmember Floreen,
- One is for, I'm just trying to read it, for oils used for frying. So, that would apply to
- 12 anything that you fry.

13

- 14 Councilmember Leventhal,
- 15 And the frying oil itself.

16

- 17 Councilmember Floreen,
- 18 Yes, the frying oil itself.

19

- 20 Councilmember Leventhal,
- 21 And that goes into affect right away.

22

- 23 Councilmember Floreen,
- 24 Right, and then, so, tell me, again, what 2A --.

25

- 26 Councilmember Leventhal.
- Not right away, January 1st of 2008.

28

- 29 Councilmember Floreen,
- Well right, the initial one, tell me, again, what the 2A means, oils or shortenings used for
- deep frying, that's different from --..

32

- 33 Councilmember Leventhal.
- See, here again we're talking about the frying oil, not the item being fried.

35

- 36 Councilmember Floreen.
- Right, but the frying, isn't that covered by 1?. It is not because we were told by the
- doughnut industry that there is something special about the oil that they fry the
- doughnuts in. A doughnut is a fried cake. Doughnuts are fried.

40

- 41 Councilmember Leventhal,
- 42 That's how you make a doughnut.

43

- 44 Councilmember Floreen,
- 45 Yes.



May 15, 2007 1 Councilmember Leventhal, 2 Okay. 3 4 Councilmember Floreen, 5 I have a good recipe. 6 7 Council President Praisner, 8 I can't resist, it's time to make the doughnuts. 9 10 Councilmember Leventhal, Okay. So the oil that you fry the doughnut in, we're providing an additional year at the 11 request of the doughnut industry. 12 13 14 Councilmember Trachtenberg, 15 Yes we are. 16 17 Councilmember Leventhal, To ban the trans fat in that oil. Okay, now --. 18 19 20 Councilmember Floreen, 21 I see, so but --. 22 23 Councilmember Leventhal, G 2B applies to the food item itself. 24 25 26 Councilmember Floreen. 27 Yeah I get that part. 28 29 Councilmember Leventhal, 30 Yeah. 31 32 Councilmember Floreen, It was the frying part. Ms. Tillman, do you understand how you would enforce the 33 differences here? 34 35 36 Councilmember Leventhal, 37 Well, you're going to check the oil. 38 39 Councilmember Floreen, 40 Yeah, you're the one in charge of having to manage this? 41 42 Council President Praisner, I thought you made the distinction very clearly before. 43 44

45

Dr. Ulder J. Tillman,



1 Well, I was explaining how it was explained to me. But quite honestly, if we're talking 2 about the amendment, I am puzzled why we just would not be extending an additional 3

year if it says that if they request it, the Department must grant it. I don't understand

what we're achieving in that.

4 5

- 6 Councilmember Floreen,
- 7 Well, that's another question.

8

- 9 Council President Praisner,
- 10 Right, that's a separate question which I'll turn to someone on the Committee to answer 11 after we're done with Ms. Floreen's question.

12

- 13 Councilmember Floreen,
- 14 Well, let me ask that question because that would be my question. If we know what 1 15 means, which is for frying purposes or --.

16

- 17 Councilmember Leventhal,
- 18 And spreads.

19

- 20 Councilmember Floreen.
- 21 Spreads. We know what frying and spreads are, I think. Why wouldn't you just make it 22 2010 for everything else?

23

- 24 Councilmember Leventhal,
- 25 Well, because we are treating this as a Public Health Regulation and because it is the 26 Committee's judgment and I hope the full Council's judgment that we are conveying to 27 our constituents that the food sold in Montgomery County restaurants is reasonably safe 28 and that because we understand the trans fats threaten the public health, we are acting 29 as the Board of Health to eliminate trans fats as quickly as feasible. We've been working 30 with the food industry and the restaurant industry to address issues of feasibility. But the 31 sooner the better for those food items containing trans fats that we are persuaded can 32 be eliminated quickly. You can use canola oil right now to fry French fries so there's no

33 need to use trans fat shortening to fry French fries, you can eliminate that right away 34

and so why wait? We can do it right now. And the food industry agrees with that from

35 what has been represented to us.

36

- 37 Councilmember Floreen,
- 38 Well, for example, I gather there was a conversation about Sara Lee pies.

39

- 40 Councilmember Leventhal,
- 41 Yes.

42

- 43 Councilmember Floreen.
- 44 Or some kind of packaged pie.

45

Councilmember Leventhal, 46



May 15, 2007 Right.

3 Councilmember Floreen,

4 Whoever.

Councilmember Leventhal,

Right.

 Councilmember Floreen,

We could all identify our favorite. You could have different places having to request an exception for the same pie. I mean, the way this works is that if there's a particular pie that's popular or particular baked good or cheesecake or whatever food item it is that's popular and desirable in the community, each place that made that available to the public would have to request separately an exception.

Councilmember Leventhal,

Well, that's an, yes, and there's a good reason for that, because our hope is, is that restaurants will get the message and that the public will get the message and that increasingly the public will demand that there be no trans fats served at all. But if a restaurant is determined to continue to serve a trans fat item then we'll give them a way, but we're also going to require signage, they're going to have to display that there are trans fats foods sold at that establishment so all of this is designed to hasten the elimination of these products while at the same time being as reasonable and practical and feasible as we think we can be with input from the, we have the retail grocers, we have the Restaurant Association, we're trying to work with them in a way that makes sense.

Councilmember Floreen,

Well, I'll have a motion, if our, if other people want to speak to this, I'll hold off, but I'm a little confused as to why one would want to put everybody through this process if it's an automatic delay for the same product.

Councilmember Leventhal,

Well, I'll speak to that if I may. Okay, a particular restaurant may decide that it wants to serve healthy nutritious trans fat free products whereas another restaurant may say, you know, my customers want the trans fat product so I'm going to continue to sell the trans fat product and that's an individual judgment. If you want to continue to sell the trans fat product, the cheesecake whatever it is, then you can apply for that and you have an additional year to do it. Is it a burden on the restaurateur? It's a small burden compared to earlier versions of this. Originally, you know, as Councilmember Trachtenberg introduced it, we were going to wipe out these food items altogether. Now if you insist that you need another year to sell this particular item with trans fat in it, you may have one more year. We're not encouraging that. We're not making it easy to do that. The intent of this is to eliminate this unhealthy food item. All together.

Councilmember Floreen,



But there's not going to be any kind of judgment exercise by the Department, the Department is just going to, is – to grant this.

3 4

- Councilmember Leventhal,
- Well, we've gone, again we've walked through this. If you follow the thinking here. If you
- 6 go to Circle 4. Mr. Berliner had his effort to work with his constituent, we're all familiar
- with, the Tasty Diner and the Tasty Diner had a concern about particular food items and
- 8 so Mr. Berliner said that the burden would be on the Department to certify that there
- 9 was no commercially available substitute for the cheesecake. What we've now, the
- Department said we can't do that, we don't have the capacity to assess every available
- substitute in the commercial market for particular food items. So we've actually created,
- 12 I hate to say it, but it's true, a larger loophole in order to make it more administrable both
- for the Department and for the restaurants for one year.

14 15

- Councilmember Floreen,
- Well, basically you're saying to the restaurant industry this really takes effect January 1, 2010.

18

- 19 Councilmember Leventhal,
- No we're not saying that, Ms. Floreen. If you read the regulation we are phasing it in to
- 21 address those food items that we believe can practically be replaced immediately so,
- 22 not immediately, but January 1st of '08 there won't be any more trans fats used in frying
- oils in Montgomery County. That's a major step forward. Beginning in January of '09
- you can't fry doughnuts in trans fats anymore. And then during the course of '09 if a
- restaurant says, you know, my customers just love this particular food item and I can't
- get rid of it yet, they may apply for one more year for a few specified food items that the
- 27 restaurants don't believe they can replace. We are phasing it in and trying to be

28 practical.

29

- 30 Councilmember Floreen.
- 31 Ms. Tillman how would you enforce this? How would you track, do you have the
- 32 capacity to track this?

33

- 34 Dr. Ulder J. Tillman,
- 35 I don't think this is an issue so much of tracking if we are looking at the last amendment
- that is submitted. It means that we give an automatic pass if you will to any group that,
- or restaurant that requests another year's extension if they have complied with G1 and
- 38 G2A. I don't know what these other foods contain in artificial trans fats will be. That has
- 39 not been delineated for us. I do think it's important to understand and everyone should
- 40 understand even if it is by January 1st of 2010 that this is complied with. That zero trans
- 41 fat does not mean it's trans fat free. And it's still point 5 grams of trans fat per serving.
- 42 And the average American eats more than one serving. So that one still has to be very
- vigilant and selective in terms of portion control and what you're eating.

44 45

Councilmember Leventhal,



Well, thank you Dr. Tillman but I think it's, but understand again that language came from New York City. New York City which has, you know, enormous food processing and food industry presence decided that that was the best that could be achieved right now in terms of the state of the food industry, that you could not absolutely certify 100%

5 trans fat free. So what Councilmember Trachtenberg and the Committee have done

6 here is to try and offer something that can be complied with that is practical and feasible in 2007, 8, 9 and 10.

8

Councilmember Floreen,

10 Well, I guess, I appreciate the good efforts of everybody involved. This point about let's 11 agree there's still going to be trans fats out there, what is the average, what you get at a 12 restaurant these days is how many servings? It's more than, more than the kind, you 13 know, what is it the pack of cards, isn't that like a serving of meat or something. That is 14 actually a serving which nobody eats anymore. If we're going to be clear about what we mean I really would suggest, make the motion that we just amend this to say in 2 it 15 16 takes effect in January 1, 2010 for everything else. And require, but I think this idea of 17 the signs indicating their, the status of their trans fat usage is a very good thing. It's a 18 way to get the message out there and it achieves the same result that I think the 19 Committee is looking for which is notice to the public of our community's intention to be 20 health conscious. So I would move that we change January 1, 2009 in G2 to January 1, 21 2010 in the original language and then include the language with respect to the posting 22 the signs.

23 24

25

26

27

Council President Praisner,

I would have seconded that motion if it were that we were extending it for a year, but we've already it extended it for a year by separating the two out. It started originally as '08. So, it seems to me it's already been extended a year for this piece which is what I support, extending it for a year so. I don't see any other seconds, Nancy.

28 29 30

Councilmember Floreen,

31 Okay.

32 33

- Council President Praisner,
- 34 Mr. Berliner.

35

- 36 Councilmember Berliner,
- If I could I think it might be helpful to, if you will, redo the bidding with respect to this because when the Bill came to us in Committee it did have an effective date across the board of January 1, 2008.

40

- 41 Council President Praisner,
- 42 Correct.

- 44 Councilmember Berliner,
- 45 It was my understanding from conversations with the sponsor that her intention was to
- in effect adopt what was the New York and Philadelphia model, which did involve a



phasing in. And so I sought to amend the proposal to provide for that phase in. So it phased it in for immediately basically for frying because everybody in the restaurant industry has basically said we can do the frying piece today. With respect to the doughnut situation for Krispy Kreme, Dunkin Donuts, the world, doughnuts are in a world of trouble right now.

5 6 7

1

2 3

4

Council President Praisner, And Sara Lee.

8 9

Councilmember Berliner,No, no, that's different.

12 13

Council President Praisner, That's not a doughnut though.

14 15 16

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Councilmember Berliner,

That's different. So with respect to them we said no, they need a little longer so we gave them another year with respect to that. And then finally in the hardest part of the conversation and the only part of the conversation that's really been driving the debate even in the industry is the baked goods set of issues. So that's where Sara Lee comes in. It is baking that is so difficult because, as one of the restaurants has said, its texture there matters as much as taste and finding substitutes that create the same texture is very difficult. And so for many restaurants they buy baked goods and serve them. They are not preparing them in-house. They are going out in the market and people like Sara Lee or they like X, Y or Z and they want Sara Lee not withstanding the fact that they are not trans fat free. So my intention with respect to the amendment that was offered in Committee was not to give an automatic pass, because I wanted to keep the pressure on the industry but was to create a context where the restaurant would have to, the restaurant, not the Department, would have the burden of proof of demonstrating that there was not a commercially available substitutable product there. So that the restaurant would have to come forth and say hello, I cannot find something that my customers will want in favor of this baked good. And if they demonstrated that to the satisfaction of the Department, the Department would then, what was intended by the sponsor, was that the product would then be deemed to have not be widely available and then there would be a waiver with respect for all restaurants if they sought to serve that product. Okay. That was this sponsor's intent. The waiver, the delay went to a food covered as opposed to a restaurant. So, I can appreciate there was some ambiguity with respect to that, had there been conversations with respect, from, with the Department with respect to it, it could have been clarified. So my goal was to limit the loophole by one, putting on the restaurant the burden of demonstrating that they couldn't find it, and if they met that burden, if the Department had discretion with respect to whether or not they concluded that met that burden, deemed that they did, then it could be granted for up to a year. Then I understood the Department didn't feel like it had the capacity to make that determination. I understand that. So, we've gone from a situation where we tried to limit the universe, keep the pressure on to the sponsor's decision that the cleanest way to handle it is simply to make it automatic, which I do



think leads to the question of whether or not with respect to this subset of goods, only baked goods, if it is automatic, whether it should be across the board. I think it is almost a distinction without a difference at this point. So, I just, I do understand why it would be that that question would be raised.

4 5

1

2 3

Councilmember Trachtenberg,

6 7 You know, before George speaks, you know, what I want to just offer here as a framing 8 to the conversation that we're having is that we had a worksession, and in that 9 worksession there were several people who testified and made a case for the 10 extension. And after talking to people from our Department and the Department up in 11 New York City, it seemed to me, and it also seemed to be the case to different folks that 12 are within the County Attorney's Office, that maybe the simpler way to deal with this was 13 not to put a burden that can't be met on the Department and to simply allow someone, 14 you know, we know that in terms of the frying, that substitutes are there, everybody's onboard with the implementation date. So what we were trying to do was to give those 15 people that felt they might have some difficulty getting up to speed by January '09, 16 17 giving them the option of applying for the pass, not asking the Department, as George 18 stated, to have any involvement, any clearance and simply ask them to provide the 19 information to the public by the way of a notice in the restaurant. Because ultimately 20 that's the whole goal here, which is to protect the public health and to make sure that 21 people have access to safe and nutritional food. So, I understand where you're coming 22 from Councilmember Berliner, but I really think if you separate in your mind the two 23 phases, the one around frying, that's a no-brainer, it can happen in January '08. You go 24 to the second phase which is the baked goods, the doughnuts in particular which 25 everybody's concerned about, all right we're going to give people an extra year to 26 comply with that, but for those that feel there's a hardship we're trying to be flexible 27 enough to give them additional time and to file the application for a nominal fee and to 28 be amenable to be agreeable to posting a sign, a notice in the eating establishment. 29 You know, it seemed to me to be pretty common sense. And the other thing I would add 30 to the conversation is I've been told by my staff, I hadn't realized this, that Sara Lee is 31 actually in the process of changing their content and their baking process which I hadn't 32 really thought about. So in other words, you know, industry is going to catch up here and could very well be that by January of 2009 we're actually looking at substitutes for 33 34 baking purposes that we don't really know of today. And again, that was another part of 35 why we were trying to phase this in, recognizing that we still don't have all the 36 information, we can learn from the New York City experience, but that ultimately we wanted to give the restaurant industry in particular, we want to have some flexibility for 37 38 them, we want to work with them.

39 40

Council President Praisner.

41 Okay, Councilmember Leventhal and then if we're done with the issues unless Mr.

Berliner you have more? Okay.

42 43 44

Councilmember Leventhal,

45 Well great, I think we're close to a vote Madam President. If Mr. Berliner is comfortable,

I think, what you have to think through what is actually going to occur here in the third 46



- 1 year. What this language which I urge my colleagues to just go ahead and vote for and
- 2 let's, you know, work through this. If we find it's an enormous hardship we can always
- take another look at it. I don't believe it will be. KFC is eliminating trans fats. McDonald's
- 4 is eliminating trans fats. The industry is moving very rapidly in this direction but by the
- 5 time you get to year three it is not going to be across the board situation, not every
- 6 restaurant is going to apply for a waiver. By the time we get there most restaurants will
- 7 have long ago decided they don't need to be trans fat, they don't need to sell products
- 8 with trans fat in them and if a particular restaurant insists on hanging onto that one trans
- 9 fat product they are going to have a sign in their window alerting customers that they
- are selling products that may be injurious to their health. That's not a great incentive to
- dine in that restaurant. Restaurateurs are not going to want that sign in their windows.
- So, I don't believe it's going to be a big issue in year three. I don't think it's going to be
- an across the board waiver for everybody and every type of food. I think quite the
- contrary. I think it's going to be quite rare that these exceptions are applied for but we
- are again trying not to alarm the restaurant industry, we're trying not to have a big
- 16 conflict with the restaurant industry. They have asked for more time and so we provided
- a scenario where they can have more time, so I'd like to stick with this amended
- language that Councilmember Trachtenberg has offered and I hope perhaps the Board

of Health is ready to vote.

20

- 21 Council President Praisner,
- Okay, staff has her light on.

23

- 24 Amanda Mihill,
- l'm sorry, I just wanted to offer one clarifying modification to the amendment by
- Councilmember Trachtenberg. On Line 11 it says that the establishment must post
- 27 conspicuous signs indicating. Since signs isn't really defined, that could be two or ten. I
- would just suggest modifying it to read at least one sign.

29

- 30 Councilmember Leventhal.
- 31 Could we be consistent with the smoking reg?

32

- 33 Amanda Mihill,
- The smoking reg says signs at each entrance. I mean, we could do that as well.

35

- 36 Councilmember Leventhal.
- I just think, just to make it simple on the Department, could we just have one consistent
- rule, the same situation for this as for smoking?

39

- 40 Amanda Mihill,
- 41 Okay.

42

- 43 Council President Praisner,
- So we must post, take out conspicuously and say must post a sign at each entrance.

45

46 Amanda Mihill,



May 15, 2007 1 Correct. 2 3 Council President Praisner, 4 Okay. 5 6 Amanda Mihill, 7 The smoking reg I actually believe says conspicuously. We can take that out or we 8 could just do it word for word from the smoking. 9 10 Council President Praisner, 11 I just don't, I really have a problem with adverbs and stuff that can be debated and you could have a challenge that the sign isn't conspicuous as the issue. 12 13 14 Unidentified 15 A neon sigh. 16 17 Council President Praisner, 18 A new neon sign? 19 20 Unidentified 21 Neon. 22 23 Council President Praisner, 24 (multiple voices) I mean, you know, if it's at the entrance I would think, if folks are educated enough, they will be asking at the restaurant, you know, what's going on or 25 26 whatever. 27 28 Amanda Mihill, 29 Okay. 30 31 Dr. Ulder J. Tillman, 32 May I please just clarify something when you say consistent with the smoking ban. Since trans fats are odorless and tasteless, if we receive a complaint that questions it 33 34 we will still have to do the detail review of their storage preparation service. 35 36 Councilmember Leventhal, 37 Right. 38 39 Dr. Ulder J. Tillman, 40 To find out whether or not there are trans fats. 41

42

43

44 45

46

Councilmember Leventhal,

A sign won't help us is my point.

Dr. Ulder J. Tillman,

I was only regarding the placement of signs.



1

2 Council President Praisner,

3 No, but.

4

5 Councilmember Leventhal,

The smoking ban requires the placement of signs at each restaurant stating that smoking is prohibited in the restaurant. That's already in place now. That's all I was referring to.

9

10 Dr. Ulder J. Tillman,

11 Right and I'm just saying that the sign won't help us with this issue if it's not there. You still have to figure out what to do.

13

14 Council President Praisner,

- Okay. I see no other lights. The Resolution is before us. All in favor of adoption of the
- 16 Resolution? Councilmember Ervin. Oh okay. Councilmember Ervin, Elrich,
- 17 Trachtenberg, Knapp, Berliner, Andrews, Leventhal, Praisner and Floreen. (laughter) It

18 is unanimous.

19

- 20 Councilmember Trachtenberg,
- 21 I'll bring doughnuts to all.

22

2425

26

23 Council President Praisner,

- Alright, the Resolution is adopted, the Resolution is adopted unanimously. We have one more item left. It obvious, it is very important to Park and Planning but it should not take very long. And so I would invite Mr. Hanson to the table in case there are questions, but
- 27 I actually think it's been in the packets for Councilmembers for some time. As
- 28 Councilmembers will recall, as we were doing the FY08 Operating Budget for Maryland
- 29 National Capital Park And Planning Commission, staff and OMB identified that the
- Committee's decision to shift \$3. 2 million of expenses from the administrative fund to
- 31 the special revenue fund meant that the revenue was off the table as well as the issue
- of that difference as far as the Planning Board's budget. So the Committee had to go
- 33 back and identify a list of reductions non-recommended reductions increasing the
- reductions to Park and Planning. This is not the total amount of reductions for Park and
- Planning. This is the amount that is associated with the 3.2. We've already gone
- through this twice or three times actually with the Commission talking about, on several
- meetings talking about the Central Administrative funds, talking about the Planning side
- and administration talking about Parks. These are the final piece of non-recommended
- 39 reductions that are associated with the Park and Planning Commission budget, and
- 40 they actually slight difference from the 3.2, and it's associated with I think the subsidies
- 41 and some of the other issues in the total amount. But you'll see that there are some in
- 42 Central Administration which we dealt with already, some in Planning and some in
- Parks. The Committee very reluctantly recommends that these be put on the
- reconciliation list. The Committee very strongly recommends that these and other items
- for Park and Planning come off the reconciliation list. So Councilmember Floreen.



- 1 Councilmember Floreen,
- Thank you. You have a typo on Line 1, 2, 3, 4, 5, Marlene, the Committee does not support the reduction says Ms. Praisner says.

4

- 5 Council President Praisner,
- 6 Well, we support taking them but we don't support them in the end.

7

- 8 Councilmember Floreen,
- 9 Well, I don't support taking them either.

10

- 11 Council President Praisner,
- 12 Okay.

13

- 14 Councilmember Floreen,
- But, that's, I think that's what Marlene meant.

16

- 17 Council President Praisner,
- 18 Right. Okay, if --.

19

- 20 Councilmember Floreen,
- 21 Theirs is a rather academic.

22

- 23 Council President Praisner,
- Yeah. I see no lights. So the Committee's recommendations stand. I want to thank Park
- and Planning Commission staff and the Commission for the very painful process of
- identifying these reductions, and I think we do need to look at the issue of what's in the
- 27 special funds and what's not as well as the enterprise funds issues in the, over the
- coming year, what's development, what's development funded and what's not. But that
- issue is for another day. Thank you all very much. We are adjourned.

30

- 31 Royce Hanson,
- Thank you.